

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**ANNUAL FINANCIAL REPORT  
AND INDEPENDENT AUDITORS' REPORT**

**For the Year Ended December 31, 2018**

## TABLE OF CONTENTS

INTRODUCTORY SECTION	Page
Title Page	
Table of Contents	2
List of Principal Officials	3
FINANCIAL SECTION	
Independent Auditors' Report	4
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	6
Statement of Activities	7
Fund Financial Statements:	
Balance Sheet – Governmental Funds	8
Reconciliation of Balance Sheet – Governmental Funds- to the Statement of Net Position	9
Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds	10
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds- to the Statement of Activities	11
Notes to Financial Statements	12
Required Supplementary Information:	
Statement of Revenues, Expenditures and Changes In Fund Balance (GAAP Budgetary Basis) – Budget and Actual – General Fund	36
Schedule of Employer's Proportionate Share of Net Pension Liability	37
Schedule of Employer Contribution	38
Schedule of Changes in Total OPEB Liability and Related Ratios	39
Notes to the Required Supplementary Information	40
Other Supplemental Information:	
Schedule of Compensation, Benefits and Other Payments to Agency Head	42
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit Performed in Accordance with <i>Government Auditing Standards</i>	43
Schedule of Findings and Questioned Costs	45
Summary Schedule of Current and Prior Year Audit Findings And Corrective Action Plan	46

GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA  
December 31, 2018

COMMISSIONERS

Donny Greene – President  
Mike Wittler – Vice President  
Holland Guillory – Secretary- Treasurer  
Bill Miller – Member  
Bernadette Stevens – Member

ADMINISTRATION OFFICIALS

Michael Polk – Superintendent  
Sandra Echterhoff – Office Manager

LEGAL COUNSEL

Robert Kleinschmidt – Assistant District Attorney

ENGINEER

D.W. Jessen, Jr., P.E.



# Langley, Williams & Company, L.L.C.

## CERTIFIED PUBLIC ACCOUNTANTS

P.O. BOX 4690  
LAKE CHARLES, LOUISIANA 70606-4690  
205 W. COLLEGE STREET  
LAKE CHARLES, LOUISIANA 70605-1625  
(337) 477-2827  
1(800) 713-8432  
FAX (337) 478-8418

LESTER LANGLEY, JR.  
DANNY L. WILLIAMS  
PHILLIP D. ABSHIRE, JR.  
DAPHNE BORDELON BERKEN  
PHILLIP D. ABSHIRE, III  
NICHOLAS J. LANGLEY  
ALEXIS H. O'NEAL

## INDEPENDENT AUDITORS' REPORT

Board of Commissioners  
Gravity Drainage District No. 4  
of Calcasieu Parish  
Calcasieu Parish Police Jury  
Lake Charles, Louisiana

We have audited the accompanying financial statements of the governmental activities of Gravity Drainage District No. 4 ("District") of Calcasieu Parish, Louisiana, a component unit of the Calcasieu Parish Police Jury, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the presentation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of the Gravity Drainage District No. 4 of Calcasieu Parish, Louisiana, as of December 31, 2018, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### *Required Supplementary Information*

The District has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economical, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the District's budgetary comparison information on page 36, the Schedule of Employer's Proportionate Share of Net Pension Liability on page 37, the Schedule of Employer Contribution on page 38, the Schedule of Changes in Total OPEB Liability and Related Ratios on page 39, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The schedule of compensation, benefits and other payments to agency head is presented for purposes of additional analysis and are not a required part of the basic financial statements. This supplementary information is the responsibility of management and is derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of compensation, benefits and other payments to agency head is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Governmental Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

This report is intended solely for the information and use of management, and Legislative Auditor, and is not intended to be and should not be used by anyone other than these specified parties. Under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

*Joseph Williams, Co., P.C.*

Lake Charles, Louisiana  
June 28, 2019

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**STATEMENT OF NET POSITION  
December 31, 2018**

**ASSETS**

Cash and cash equivalents	\$ 1,553,277
Investments	15,533,414
Ad valorem taxes receivable, net of allowance for doubtful accounts of \$51,040	5,002,393
Other receivables	20,930
Prepaid assets	245,190
Capital assets, net	14,866,477
Net pension asset	79,732
Total assets	<u>37,301,413</u>

**DEFERRED OUTFLOWS OF RESOURCES**

Pension related	<u>185,961</u>
Total assets and deferred outflows of resources	<u><u>\$ 37,487,374</u></u>

**LIABILITIES**

Accounts payable	\$ 23,143
Other current liabilities	22,237
Long-term liabilities:	
Other post employment benefit payables	<u>429,280</u>
Total liabilities	474,660

**DEFERRED INFLOWS OF RESOURCES**

Pension related	263,220
-----------------	---------

**NET POSITION**

Investment in capital assets	14,866,477
Unrestricted	<u>21,883,017</u>
Total Net Position	<u>36,749,494</u>
Total liabilities, deferred inflows of resources and net position	<u><u>\$ 37,487,374</u></u>

The accompanying notes are an integral part of this statement.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**STATEMENT OF ACTIVITIES  
For the Year Ended December 31 2018**

Activities	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	
Governmental activities:				
Drainage	\$ 2,624,842	\$ -	\$ -	\$ (2,624,842)
Administration	570,766	-	-	(570,766)
Total governmental activities	\$ 3,195,608	\$ -	\$ -	(3,195,608)
General revenues:				
Ad valorem taxes				4,930,337
State revenue sharing				52,412
Interest income				9,073
Investment income				252,873
Total general revenues				5,244,695
Change in net position				2,049,087
Net position at beginning of year, as restated				34,700,407
Net position at end of year				\$ 36,749,494

The accompanying notes are an integral part of this statement.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**BALANCE SHEET - GOVERNMENTAL FUND  
December 31, 2018**

	<u>General Fund</u>
<u>ASSETS</u>	
Cash and cash equivalents	\$ 1,553,277
Investments	15,533,414
Ad valorem taxes receivable, net of allowance for doubtful accounts of \$51,040	5,002,393
Other receivables	20,930
Prepaid assets	245,190
Total assets	\$ 22,355,204
<u>LIABILITIES AND FUND BALANCE</u>	
Liabilities:	
Accounts payable	\$ 23,143
Other current liabilities	22,237
Total liabilities	45,380
Fund balance:	
Unassigned	22,309,824
Total liabilities and fund balance	\$ 22,355,204

The accompanying notes are an integral part of this statement.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**RECONCILIATION OF THE BALANCE SHEET -  
GOVERNMENTAL FUNDS - TO THE STATEMENT OF NET POSITION  
December 31, 2018**

FUND BALANCE OF GOVERNMENTAL FUNDS		\$ 22,309,824
------------------------------------	--	---------------

Amounts reported for governmental activities in the Statement of Net Position are different due to the following:

Capital asset used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Cost of capital assets	\$ 27,815,716		
Less - accumulated depreciation	(12,949,239)		
			14,866,477

Long-term liabilities are not reported in the fund financial statements because they are not due and payable in the current-period, but they are present as liabilities in the statement of net position.

Other post retirement benefits		(429,280)
--------------------------------	--	-----------

In accordance with Governmental Accounting Standards Board No. 68, the net pension asset (liability) related to pension plans, deferred outflows of resources, and deferred inflows of resources are not recorded in the governmental funds.

Net pension asset	79,732		
Deferred outflows - pension related	185,961		
Deferred inflows - pension related	(263,220)		
			2,473

NET POSITION OF GOVERNMENTAL ACTIVITIES		\$ 36,749,494
-----------------------------------------	--	---------------

The accompanying notes are an integral part of this statement.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN  
FUND BALANCE - GOVERNMENTAL FUND  
For the Year Ended December 31, 2018**

	<u>General Fund</u>
Revenue:	
Ad valorem taxes	\$ 4,930,337
State revenue sharing	52,412
Interest income	9,073
Investment gain	252,873
Total revenues	5,244,695
Expenditures:	
Current:	
Administrative	
Salaries and benefits	182,657
Materials	53,645
Operating services	79,728
Other program expenses	152,586
Drainage and flood control:	
Salaries and benefits	827,391
Operating services	1,045,089
Materials and supplies	185,858
Capital outlay	479,848
Total expenditures	3,006,802
Excess of revenues and over expenditures	2,237,893
Fund balance at beginning of year	20,071,931
Fund balance at end of year	\$ 22,309,824

The accompanying notes are an integral part of this statement.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES,  
AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS -  
TO THE STATEMENT OF ACTIVITIES**

**For the Year Ended December 31, 2018**

Total net change in fund balances - governmental fund-per the Statement of Revenues, Expenditures, and Changes in Fund Balance		\$ 2,237,893
<p>Amounts reported for governmental activities in the Statement of Activities are different due to the following:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceed depreciation expense in the current period.</p>		
Capital asset purchases	479,848	
Depreciation expense	<u>(647,593)</u>	(167,745)
<p>In accordance with Governmental Accounting Standards Board No. 68, the net pension asset (liability) related to pension plans, is not required to be recorded in the governmental fund financial statements. Adjustments to pension expense related to charges in deferred outflows of resources and deferred inflow of resources are reflected in the statement of activities:</p>		
Pension expense	(101,915)	
Contributions from non-employer contributing entities	7,987	
Pension contribution subsequent to the measurement date	<u>78,498</u>	(15,430)
<p>Government funds do not report changes in long-term liabilities as expenditures. However, the following changes in long-term liabilities to appear in the Statement of Activities since the liabilities are reported on the Statement of Net Position.</p>		
Change in other post retirement benefits		<u>(5,631)</u>
Change in net position of governmental activities		<u>\$ 2,049,087</u>

The accompanying notes are an integral part of this statement.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

Gravity Drainage District No. 4 (“District”), a component unit of the Calcasieu Parish Police Jury, is responsible for maintenance of certain natural drainage laterals located in Ward 3, Calcasieu Parish. The District is authorized by R.S. 38:1751 to establish policies and regulations for its own government consistent with the laws of the State of Louisiana. The Drainage Board is comprised of 5 members who are appointed by the Calcasieu Parish Police Jury for terms of four years.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. BASIS OF PRESENTATION**

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to government units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District’s more significant accounting policies are described below.

**B. REPORTING ENTITY**

As the governing authority of the parish, for reporting purposes, the Calcasieu Parish Police Jury is the financial reporting entity for Calcasieu Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board Statement No. 14 established criteria for determining which component units should be considered part of the Calcasieu Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. These criteria include:

1. Appointing a voting majority of an organization's governing body, and
  - a. The ability of the police jury to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury.
3. Organizations for which the reporting entity’s financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)**

**B. REPORTING ENTITY – (Continued)**

Because the police jury’s financial statements would be misleading if data of the organization were not included because of the nature or significance of the relationship, the District was determined to be a component unit of the Calcasieu Parish Police Jury, the financial reporting entity. The accompanying financial statements present information only on the funds maintained by the District and do not present information on the police jury, the general government services provided by that government unit, or the other governmental units that comprise the financial reporting entity.

**C. BASIS OF ACCOUNTING/MEASUREMENT FOCUS**

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The District’s basic financial statements include both government-wide and fund financial statements.

***A. Government-Wide Financial Statements***

The District’s Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the District accompanied by a total column. Fiduciary activities of the District are not included in these statements.

These statements are presented on an “economic resources” measurement focus and the accrual basis of accounting. Accordingly, all of the District’s assets, deferred outflows of resources, liabilities, and deferred inflows of resources, including capital assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of related cash flows. The types of transactions reported as program revenues for the District are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions.

***B. Governmental Fund Financial Statements***

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances and changes in fund balances as presented in these statements to the net position and changes in net position presented in the Government-Wide financial statements. The District has presented all major funds that met those qualifications.

GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA

NOTES TO FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

C. BASIS OF ACCOUNTING/MEASUREMENT FOCUS – (Continued)

*B. Governmental Fund Financial Statements – (Continued)*

All governmental funds are accounted for on a spending or “current financial resources” measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheets. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the District, are property tax, intergovernmental revenues, investment earnings, and interest. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The General Fund is the District’s operating fund. It accounts for all financial resources of the District.

When both restricted and unrestricted resources are available for use, it is the District’s policy to use restricted resources first, then unrestricted resources as they are needed.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

D. BUDGET PRACTICES

- a. The proposed budget is prepared and submitted to the Advisory Board for the fiscal year no later than fifteen days prior to the beginning of each fiscal year.
- b. The proposed budget is made available for public inspection.
- c. The budget is legally adopted prior to the commencement of the fiscal year for which the budget is being adopted.
- d. All budgetary appropriations lapse at the end of each fiscal year.
- e. The budget is adopted on a basis consistent with GAAP. Budgeted amounts are as originally adopted or as finally amended by the Board.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)**

**E. CASH, CASH EQUIVALENTS AND INVESTMENTS**

For financial statement purposes, the District’s cash and cash equivalents are considered cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Louisiana state statutes, as stipulated in R.S. 33:2955, authorize the District to invest in United States bonds, treasury notes, or certificates of deposit of state banks organized under the laws of Louisiana and national banks having the principal office in the State of Louisiana. The state statutes also authorize the District to invest in any other federally insured investment, or in mutual or trust fund institutions, which are registered with the Securities and Exchange Commission under the Security Act of 1933 and the Investment Act of 1940, and which have underlying investments consisting solely of and limited to securities of the United States government or its agencies. In addition, the District is authorized to invest in the Louisiana Asset Management Pool, Inc. (LAMP), a nonprofit corporation formed by the initiative of the State Treasurer and organized under the laws of the State of Louisiana, which operates a local government investment pool. Investing is performed in accordance with investment policies complying with State Statutes and those adopted by the Board of Commissioners.

Investments are reported at fair value except for LAMP investments, which are stated at cost, which approximates market and is equal to the value of the pool shares. Fair value was determined by obtaining “quoted” year-end market prices.

For further information regarding the District’s investment programs see Note 2.

**F. AD VALOREM TAX RECEIVABLE**

Ad valorem tax receivable totaled \$5,002,393 as of December 31, 2018. Uncollectible amounts due for ad valorem taxes are recognized as uncollectible using the allowance method. The allowance for uncollectible accounts at December 31, 2018, was \$51,040.

**G. CAPITAL ASSETS**

Capital assets are reported in the governmental columns in the government-wide financial statements. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. The minimum capitalization threshold is any individual item with a total cost greater than \$2,000.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)**

**G. CAPITAL ASSETS – (Continued)**

Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and building improvements	15 to 40 years
Improvements, other than buildings	5 to 40 years
Furniture and fixtures	3 to 10 years
Machinery and equipment	3 to 15 years
Infrastructure	15 to 40 years

In the governmental fund financial statements, the costs associated with the acquisitions or construction of capital assets are shown as expenditures. Capital assets are not shown on the governmental fund balance sheets.

**H. LONG-TERM DEBT**

All long-term debt to be repaid from governmental resources is reported as liabilities in the government-wide statements. The long-term debt consists of other post-retirement benefits.

**I. EQUITY CLASSIFICATION**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

- Invested in capital assets, net of related debt – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position – Consists of assets with constraints placed on the use by either (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- Unrestricted net position – All other assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt”.

GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA

NOTES TO FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

J. FUND BALANCE CLASSIFICATION

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the District. These amounts cannot be used for any other purpose unless the District removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- Assigned: This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed.
- Unassigned: includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund.

K. ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, and expenses during the reporting period. Actual results could differ from those estimates.

L. VACATION AND SICK LEAVE

Substantially all employees earn five to twenty days of vacation leave each year depending on length of service with the District. Generally, vacation leave cannot be accumulated. However, vacation leave is allowed to be carried forward for the Superintendent, the Assistant Superintendent and the Office Manager, however, the liability is not considered by management to be material and the liability has not been accrued.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)**

**L. VACATION AND SICK LEAVE – (Continued)**

All District employees earn twelve and one-half hours of sick leave per month. Sick leave can be accumulated without limitation. Upon retirement, all unused sick leave is used in the retirement benefit computation as earned service.

Upon resignation, unused sick leave is forfeited and unused vacation leave must be taken and may not be settled in cash. Because these liabilities will not be settled in cash, they are not included in the financial statements.

**M. RECENTLY ADOPTED ACCOUNTING PRONOUNCEMENTS**

During the fiscal year ended December 31, 2018, the District adopted GASB Statement No. 75, *“Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.”* the statement addresses accounting and financial reporting for OPEB that is provided to employees of state and local governmental employers. This statement replaces the requirements Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.* The implementation of this standard is described in Note 13.

**N. RECENTLY ISSUED ACCOUNTING PRONOUNCEMENTS**

In June 2017, GASB issued Statement No. 87, *“Leases.”* The statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions of GASB Statement No. 87 are effective for fiscal years beginning after December 15, 2019. The effect of implementation on the District's financial statements has not yet been determined.

**2. INVESTMENTS**

Investments are reported at fair value except for LAMP investments, which are stated at cost, which approximates market and is equal to the value of the pool shares. Fair value was determined by obtaining “quoted” year-end market prices.

The District has entered into an agreement with the Calcasieu Parish Police Jury whereby the Police Jury provides investment management services. At December 31, 2018, the fair value of the District's investment in U.S. agency securities was \$9,385,006.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**2. INVESTMENTS – (Continued)**

**Credit Risk – Investments**

Investments permitted by state statute included obligations issued, insured or guaranteed by the U.S. government including certificates or other evidences of ownership interest in such obligations and/or investments in registered mutual or trust funds consisting solely of U.S. government securities. It is the policy of the District to limit its investment program to purchases of U.S. Treasury and government agency obligations as well as investments in the Louisiana Asset Management Pool, Inc. (LAMP). LAMP is a nonprofit corporation formed by an initiative of the State Treasurer and organized under the laws of the State of Louisiana which operates a local government investment pool. LAMP has a Standard & Poor’s Rating of AAAM. At December 31, 2018, the weighted-average yield on the deposits at LAMP was 2.35% and the weighted-average maturity was less than 90 days.

**Custodial Credit Risk – Investments**

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of the investment. Investments are exposed to custodial credit risk if the securities are (a) uninsured and unregistered and held by the counterparty or (b) uninsured, unregistered and held by the counterparty’s trust department or agency but not in the name of the District.

The following chart presents the investment position of the District as of December 31, 2018. The various types of investments are listed and presented by whether they are exposed to custodial credit risk.

Investment	Uninsured, unregistered and Held by the Counterparty	Uninsured Unregistered and Held by the Counterparty's Trust Dept. or Agent but not in the Entity's Name	All Investments- Reported Amount	All Investments- Fair Value
U.S. Agency Obligations	\$ -	\$ -	\$ 9,385,005	\$ 9,385,005
LAMP	-	-	2,648,409	2,648,409
Certificate of Deposits	-	-	3,500,000	3,500,000
	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 15,533,414</u>	<u>\$ 15,533,414</u>

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**2. INVESTMENTS – (Continued)**

**Interest Rate Risk - Investments**

Interest rate risk is defined as the risk that changes in interest rates will adversely affect the fair value of investments. Investments can be highly sensitive to changes in interest rates due to their terms or characteristics. The District’s investment policy with regards to interest rate risk is to match cash flow requirements with cash flows from investments. This matching allows for securities to be held to maturity thereby avoiding realizing losses due to the liquidation of securities prior to maturity, especially in a rising interest rate environment. Investing in longer term maturities that contain a “step up” in coupon interest rates will also contribute to the reduction of interest rate risk.

Investments, classified by maturity dates, at December 31, 2018 are summarized below:

<u>Investment</u>	<u>Fair Value</u>	<u>0-1 Years Before Maturity</u>	<u>1-5 Years Before Maturity</u>
U.S. Agency Obligations	\$ 9,385,005	\$ 2,489,835	\$ 6,895,170
LAMP	2,648,409	2,648,409	-
Certificate of Deposits	3,500,000	3,500,000	-
	<u>\$ 15,533,414</u>	<u>\$ 8,638,244</u>	<u>\$ 6,895,170</u>

**3. AD VALOREM TAXES**

Accounting principles generally accepted in the United States of America for government prescribe a modified accrual basis to be applied to property tax revenues. An assessment is made to finance the budget of a particular period and the revenue produced from any property tax assessment should be recognized in the fiscal period for which it was provided (budgeted) and for which the collections are reasonably available.

Expected collections and collections of the 2018 levy are accrued as receivable and as revenue in the current year (2018). For budget purposes, property taxes collected in 2018 are designated as revenue applicable to the 2018 budget year.

For the year ended December 31, 2018, taxes of 5.790 mills were levied on property with assessed valuations totaling approximately \$866,155,673. Total taxes levied for the year ended December 31, 2018 were \$5,015,083.

During the year, the tax assessor made adjustments to previous year taxpayer valuations and decreased a total of \$65,320 worth of taxes. This amount was netted with current year ad valorem taxes along with \$1,804 that management deemed necessary to adjust their allowance for uncollectible.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**3. AD VALOREM TAXES – (Continued)**

Property tax millage rates are adopted in June for the calendar year in which the taxes are levied and recorded. All taxes are due and collectible when the assessment rolls are filed on or before November 15<sup>th</sup> of the current year, and become delinquent after December 31. Property taxes not paid by the end of February are subject to lien.

The parish bills and collects its property taxes using the assessed values determined by the Calcasieu Parish Tax Assessor.

**4. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018, was as follows:

	Balance 1/1/18	Additions	Deletions	Balance 12/31/18
<b>Governmental activities:</b>				
Land	\$ 967,508	\$ 397,656	\$ -	\$ 1,365,164
Buildings	225,502	-	-	225,502
Furniture and fixtures	45,109	-	-	45,109
Light equipment	434,207	57,233	-	491,440
Heavy equipment	1,701,108	5,000	-	1,706,108
Infrastructure	23,508,907	359,386	-	23,868,293
Construction in progress	453,526	62,254	401,681	114,099
Total at historical cost	<u>27,335,867</u>	<u>881,529</u>	<u>401,681</u>	<u>27,815,715</u>
<b>Less accumulated depreciation:</b>				
Buildings	48,822	7,600	-	56,422
Furniture and fixtures	44,318	527	-	44,845
Light equipment	241,092	32,681	-	273,773
Heavy equipment	1,106,025	86,135	-	1,192,160
Infrastructure	10,861,388	520,650	-	11,382,038
Total accumulated depreciation	<u>12,301,645</u>	<u>647,593</u>	<u>-</u>	<u>12,949,238</u>
<b>Governmental activities capital assets, net</b>	<u><u>\$ 15,034,222</u></u>	<u><u>\$ 233,936</u></u>	<u><u>\$ 401,681</u></u>	<u><u>\$ 14,866,477</u></u>

GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA

NOTES TO FINANCIAL STATEMENTS

4. CAPITAL ASSETS – (Continued)

Depreciation expense as of December 31, 2018 was charged to governmental activities as follows:

Governmental activities:		
Drainage	\$	645,003
Administration		2,590
Total depreciation - governmental activities	\$	<u>647,593</u>

5. OTHER POSTEMPLOYMENT BENEFITS

*General Information about the OPEB Plan*

In 2018, the Police Jury implemented Governmental Accounting Standards Board (GASB) Statement No. 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.” the statement addresses accounting and financial reporting for OPEB that is provided to employees of state and local governmental employers. This statement replaces the requirements Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This Statement addresses the fact that certain postemployment benefits other than pensions, which for the Police Jury consist of healthcare benefits only, are related to employee services and salaries received presently but that will benefit the employee in the future - upon retirement and whose costs will be borne by the Police Jury in the future. This Statement attempts to quantify the future “retirement” costs that have been earned by the employee during his active years of employment. The Police Jury will finance the postemployment benefits on a “pay-as-you-go” basis. Accordingly, a liability is recognized in the financial statements for the actuarial determined amount of postemployment benefits that are associated with the normal costs of benefits attributable to service in the current year as well as an amortization of any unfunded actuarial accrued liability for costs of benefits associated with prior years of employment.

In addition to the option to participate in the group health, dental and life plans during employment, at retirement, employees who have twenty (20) years of cumulative service will be eligible for certain retiree benefits if hired after January 1, 2007. Employees hired prior to January 1, 2007 must have ten (10) years of cumulative service to be eligible for any retiree benefits. The District currently offers its retirees the option to elect to participate in the health, dental and life plans. While there is no specific written plan or trust for the District OPEB plan alone and therefore no separate annual report is issued, the District has reported this plan information based on communications to plan members via the written health plan maintained by the Police Jury. Any amendments to the general health plan as related to types of benefits offered are required to be approved by Police Jury management before being distributed to Plan members.

Plan Description: The District’s OPEB Plan is a single employer defined benefit “substantive” plan as understood by the employer and its employees. All of the employees of the District’s primary government and the following discretely presented component units may at their option participate in the employee’s group health, dental and life insurance programs sponsored and administered by the Police Jury in conjunction with its third-party insurance providers and administrative agents. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**5. OTHER POSTEMPLOYMENT BENEFITS – (Continued)**

Funding Policy: The contribution requirements of the retirees and the participating employers are established in the annual operating budget and may be amended in subsequent years with the approval of Police Jury management. As stated previously, the required contribution is based on projected “pay-as-you-go” financing requirements. The employer contribution to the OPEB plan for 2018 was (\$462) for the Gravity Drainage. There is no retiree contribution to the OPEB plan other than the retiree shares of insurance premiums paid monthly which for 2018 consisted of \$502 per month if under age 65, \$375 per month if subject to Medicare Supplement Part A, or \$262 per month if subject to Medicare Supplements Parts A & B.

*Employees covered by benefit terms* – At January 1, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	2
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	13
 Total	 15

*Total OPEB Liability*

The District’s total OPEB liability of \$429,280 was measured as of December 31, 2018 and was determined by an actuarial valuation as of January 1, 2018.

*Actuarial Assumptions and other inputs* – The total OPEB liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	3.5%, including inflation	
Discount rate	3.9%, net of OPEB plan investment expense, including inflation	
Healthcare cost trend rates	Year one Trend	January 1, 2020
8.0%	Ultimate Trend	January 1, 2026 & later
5.0%	Grading per year	
0.5%		

The selected discount rate is based on the prescribed discount interest rate methodology under GASB No. 74/75 using an average of three 20-year bond indices (e.g., Bond Buyer-20 Bond GO - 4.24%, S&P Municipal Bond 20 Year High Grade Rate Index - 3.64%, and Fidelity GA AA 20 Years - 3.83%) as of September 30, 2018.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**5. OTHER POSTEMPLOYMENT BENEFITS – (Continued)**

RP 2014 Healthy Male and Female Tables are based on the Employee and Healthy Annuitant Tables for both pre & post retirement projected with mortality improvements using the most current Society of Actuaries Mortality Improvement Scale MP-2018.

The actuarial assumptions used in the January 1, 2018 valuation were based on the results of ongoing evaluations of the assumptions from January 1, 2018 to December 31, 2018.

*Changes in Total OPEB Liability*

Balance as of December 31, 2017	\$ 24,390
Prior period adjustment - GASB 75	399,259
Balance as of December 31, 2017, restated	423,649
 Changes for the year:	
Service cost	4,900
Interest	16,220
Difference between expected and actual experience	-
Benefit payments and net transfers	(15,489)
Net change in total OPEB liability	5,631
 Balance as of December 31, 2018	 \$ 429,280

*Sensitivity of the total OPEB liability to changes in the discount rate* – The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.9%) or 1-percentage-point higher (4.9%) than the current discount rate:

	1% Decrease 2.90%	Current Discount Rate 3.90%	1% Increase 4.90%
Total OPEB liability	\$ 539,303	\$ 429,280	\$ 352,002

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates* – The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (7.0%) or 1-percentage-point higher (9.0%) than the current healthcare trend rates:

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**5. OTHER POSTEMPLOYMENT BENEFITS – (Continued)**

	1% Decrease 7.00%	Current Discount Rate 8.00%	1% Increase 9.00%
	7.00%	8.00%	9.00%
Total OPEB liability	\$ 340,801	\$ 429,280	\$ 554,572

For the year ended December 31, 2018, the District recognized OPEB expense of \$5,631. At December 31, 2018, the District reported no deferred inflows or outflows of resources.

**6. RETIREMENT SYSTEMS**

Substantially all employees are members of the Parochial Employees’ Retirement System (“PERS”) of Louisiana. This retirement system is operated by a Board of Trustees, an Administrative Director, an Actuary and a Legal Advisor.

The District implemented Government Accounting Standards Board (GASB) Statement 68 on Accounting and Financial Reporting for Pensions and Statement 71 on Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB 68. These standards require the District to record its proportional share of each of the pension plans Net Pension Liability and report the following disclosures:

*Plan Description:*

The PERS is a cost-sharing multiple employer defined benefit pension plan established by Act 205 of the 1952 regular session of the Legislature of the State of Louisiana to provide retirement benefits to all employees of any parish in the state of Louisiana or any governing body or a parish which employs and pays persons serving the parish. Act 765 of the year 1979, established by the Legislature of the State of Louisiana, revised the System to create Plan A and Plan B to replace the “regular plan” and the “supplemental plan”. Plan A was designated for employers out of Social Security. Plan B was designated for those employers that remained in Social Security on the revision date.

*Retirement Benefits:*

Any member of Plan A can retire providing he/she meets one of the following criteria:

For employees hired prior to January 1, 2007:

1. Any age with thirty (30) or more years of creditable service.
2. Age 55 with twenty-five (25) years of creditable service.
3. Age 60 with a minimum of ten (10) years of creditable service.
4. Age 65 with a minimum of seven (7) years of creditable service.

GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA

NOTES TO FINANCIAL STATEMENTS

6. RETIREMENT SYSTEMS – (Continued)

For employees hired after January 1, 2007:

1. Age 55 with 30 years of service.
2. Age 62 with 10 years of service.
3. Age 67 with 7 years of service.

Generally, the monthly amount of the retirement allowance of any member of Plan A shall consist of an amount equal to three percent of the member's final average compensation multiplied by his/her years of creditable service. However, under certain conditions, as outlined in the statutes, the benefits are limited to specified amounts.

*Disability Benefit:*

For Plan A, a member shall be eligible to retire and receive a disability benefit if they were hired prior to January 1, 2007, and has at least five years of creditable service or if hired after January 1, 2007, has seven years of creditable service, and is not eligible for normal retirement and has been officially certified as disabled by the State Medical Disability Board. Upon retirement caused by disability, a member of Plan A shall be paid a disability benefit equal to the lesser of an amount equal to three percent of the member's final average compensation multiplied by his years of service, not to be less than fifteen, or three percent multiplied by years of service assuming continued service to age sixty.

*Deferred Retirement Option Plan:*

Act 338 of 1990 established the Deferred Retirement Option Plan (DROP) for the Retirement System. DROP is an option for that member who is eligible for normal retirement.

In lieu of terminating employment and accepting a service retirement, any member of Plan A who is eligible to retire may elect to participate in the Deferred Retirement Option Plan (DROP) in which they are enrolled for three years and defer the receipt of benefits. During participation in the plan, employer contributions are payable but employee contributions cease. The monthly retirement benefits that would be payable, had the person elected to cease employment and receive a service retirement allowance, are paid into the DROP Fund.

Upon termination of employment prior to or at the end of the specified period of participation, a participant in the DROP may receive, at his option, a lump sum from the account equal to the payments into the account, a true annuity based upon his account balance in that fund, or roll over the fund to an Individual Retirement Account.

Interest is accrued on the DROP benefits for the period between the end of DROP participation and the member's retirement date.

GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA

NOTES TO FINANCIAL STATEMENTS

**6. RETIREMENT SYSTEMS – (Continued)**

For individuals who become eligible to participate in the Deferred Retirement Option Plan on or after January 1, 2004, all amounts which remain credited to the individual's subaccount after termination in the Plan will be placed in liquid asset money market investments at the discretion of the board of trustees. These subaccounts may be credited with interest based on money market rates of return or, at the option of the System, the funds may be credited to self-directed subaccounts. The participant in the self-directed portion of this Plan must agree that the benefits payable to the participant are not the obligations of the state or the System, and that any returns and other rights of the Plan are the sole liability and responsibility of the participant and the designated provider to which contributions have been made.

*Cost of Living Adjustments:*

The Board is authorized to provide a cost of living allowance for those retirees who retired prior to July 1973. The adjustment cannot exceed 2% of the retiree's original benefit for each full calendar year since retirement and may only be granted if sufficient funds are available from investment income in excess of normal requirements. In addition, the Board may provide an additional cost of living increase to all retirees and beneficiaries who are over age sixty-five equal to 2% of the member's benefit paid on October 1, 1977, (or the member's retirement date, if later). Also, the Board may provide a cost of living increase up to 2.5% for retirees 62 and older. (RS 11:1937). Lastly, Act 270 of 2009 provided for further reduced actuarial payments to provide an annual 2.5% cost of living adjustment commencing at age 55.

*Employer Contributions:*

According to state statute, contributions for all employers are actuarially determined each year. For the year ended December 31, 2017, the actuarially determined contribution rate was 9.35% of member's compensation for Plan A. However, the actual rate for the fiscal year ending December 31, 2017 was 8.0% for Plan A. The actual rate differs from the actuarially required rate due to state statutes that require the contribution rate to be calculated and set two years prior to the year effective.

*Non-employer Contributions:*

According to state statute, the System also receives  $\frac{1}{4}$  of 1% of ad valorem taxes collected within the respective parishes, except for Orleans and East Baton Rouge parishes. The System also receives revenue sharing funds each year as appropriated by the Legislature. Tax monies and revenue sharing monies are apportioned between Plan A and Plan B in proportion to the member's compensation. These additional sources of income are used as additional employer contributions and are considered support from non-employer contributing entities.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**6. RETIREMENT SYSTEMS – (Continued)**

*Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:*

At December 31, 2018, the District reported an asset of \$79,732 for its proportionate share of the net pension liability of the System. The net pension liability was measured as of December 31, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2017, the District's proportion was 0.107422%, which was a decrease of 0.23262% from its proportion measured as of December 31, 2016.

*Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – (Continued):*

For the year ended December 31, 2018, the District recognized pension expense of \$101,915. The District recognized revenue of \$7,986 as its proportionate share of non-employer contributions for the year ended December 31, 2018.

At December 31, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 51,613
Change of assumptions	100,636	-
Net difference between projected and actual earnings on pension plan investments	-	184,208
Change in proportion and differences between employer contributions and proportionate share of contributions	6,827	27,399
Employer contributions subsequent to the measurement date	78,498	-
<b>Total</b>	<b>\$ 185,961</b>	<b>\$ 263,220</b>

The \$78,498 reported as deferred outflow of resources related to pension contributions made subsequent to the measurement period of December 31, 2017 which will be recognized as a reduction in net pension liability in the year ended December 31, 2019.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**6. RETIREMENT SYSTEMS – (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

For the year ending December 31,

2019	\$	6,217
2020		(23,187)
2021		(65,776)
2022		(73,010)
	<u>\$</u>	<u>(155,756)</u>

*Actuarial Assumptions:*

A summary of the actuarial methods and assumptions used in determining the total pension liability as of December 31, 2017 is as follows:

<b>Valuation Date</b>	December 31, 2017
<b>Actuarial Cost Method</b>	Entry Age Normal
<b>Actuarial Assumptions:</b>	
<b>Expected Remaining Service Lives</b>	4 years
<b>Investment Rate of Return</b>	6.75%, net of investment expense
<b>Projected salary increases</b>	5.25% (2.50% inflation, 2.75% merit)
<b>Mortality</b>	RP-2000 Employee Mortality Table was selected for active members. RP-2000 Healthy Annuitant Mortality Table was selected for healthy annuitants and beneficiaries. RP-2000 Disabled Lives Mortality Table was selected for disabled annuitants.
<b>Cost of Living Adjustment</b>	The present value of future retirement benefits is based on benefits currently being paid by the System and includes previously granted cost of living increases. The projected benefit payments do not include provisions for potential future increases not yet authorized by the Board of Trustees.

GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA

NOTES TO FINANCIAL STATEMENTS

**6. RETIREMENT SYSTEMS – (Continued)**

The mortality rate assumption used was set based upon an experience study performed on plan data for the period January 1, 2010 through December 31, 2014. The data was then assigned credibility weighting and combined with a standard table to produce current levels of mortality. This mortality was then projected forward to a period equivalent to the estimated duration of the PERS's liabilities. The RP-2000 Healthy Annuitant Mortality Sex Distinct Tables (set forward two years for males and set forward one year for females) projected to 2031 using Scale AA was selected for annuitants and beneficiaries. For disabled annuitants, the RP-2000 Disabled Lives Mortality Table set back 5 years for males and 3 years for females was selected. For active employees, the RP-2000 Employee Sex Distinct Tables set back 4 years for males and 3 years for females was used.

*Actuarial Assumptions – (Continued):*

The discount rate used to measure the total pension liability was 6.75% for Plan A. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from participating employers and non-employer contributing entities will be made at the actuarially determined contribution rates, which are calculated in accordance with relevant statutes and approved by the Board of Trustees and the Public Retirement Systems' Actuarial Committee. Based on those assumptions, PERS's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a triangulation method which integrated the CAPM pricing model (top-down), a treasury yield curve approach (bottom-up) and an equity building-block model (bottom-up). Risk return and correlations are projected on a forward-looking basis in equilibrium, in which best-estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These rates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.00% and an adjustment for the effect of rebalancing/diversification. The resulting expected long-term rate of return is 7.62% for the year ended December 31, 2017.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**6. RETIREMENT SYSTEMS – (Continued)**

Best estimates of arithmetic real rates of return for each major asset class included in the System’s target asset allocation as of December 31, 2017 are summarized in the following table:

Asset Class	Target Asset Allocation	Long-term Expected Portfolio Real Rate of Return
Fixed income	35%	1.24%
Equity	52%	3.57%
Alternative	11%	0.69%
Real assets	2%	0.12%
Total	100%	5.62%
Inflation		2.00%
Expected Arithmetic Nominal Return		7.62%

*Sensitivity to Change in Discount Rate:*

The following presents the net pension liability (asset) of the participating employers calculated using the discount rate of 6.75%, as well as what the employers' net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower 5.75% or one percentage point higher 7.75% than the current rate:

	Change in Discount Rate:		
	2017		
	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Employer's proportionate share of the net pension liability (asset)	\$ 393,116	\$ (79,734)	\$ (500,775)

*Pension Plan Fiduciary Net Position:*

Detailed information about the pension plan’s fiduciary net position is available in the separately issued Systems financial report.

*Payables to the Pension Plan:*

As of December 31, 2018, the District does not have a payable to the System.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**7. EMPLOYEE BENEFIT PLAN**

The District maintains a medical and death benefits plan covering substantially all employees of the District. The plan is subject to the provisions of the Employee Retirement Income Security Act of 1974 (ERISA) and is funded through contributions made by the District through premiums and expenditures made by the District. Effective October 1, 2001, the District changed its medical benefits plan to provide medical benefits through a health insurance policy for which the District is responsible for the premium costs only.

The plan provides benefits that cover permanent, full-time employees of the District who choose to participate following the employee waiting period. The employee waiting period for all new employees is the first of the month following three months of full-time employment. Employees are not required to contribute to the plan in order to participate. The plan also provides continuation coverage as required by the Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA) for qualified beneficiaries who would otherwise have lost coverage under the plan.

Although it has not expressed intent to do so, the District has the right to discontinue its contributions at any time and to terminate the plan subject to the provisions of ERISA.

**8. SCHEDULE OF COMMISSIONERS' COMPENSATION**

Comissioner:	
Donny Greene	\$ 4,800
Holland Guillory	4,800
Bill Miller	4,400
Mike Wittler	4,400
Bernadette Stevens	<u>4,800</u>
Total	<u>\$ 23,200</u>

Commissioners are compensated at the rate of \$400 per month.

**9. LEASES**

The District was committed under two noncancelable long-term operating leases, primarily for equipment. Other leases are month to month and no longer than 12 months. Future minimum operating lease commitments that are long-term are as follows:

2019	\$	15,346
------	----	--------

Rent expenditures were \$106,294 for the year ending December 31, 2018.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**10. CONCENTRATION OF CREDIT RISK**

Custodial credit risk is the risk that in the event of a bank failure the District's deposits may not be returned. Deposits are exposed to custodial credit risk if they are either (a) uninsured and uncollateralized or (b) uninsured and collateralized with securities held by the pledging financial institution or its trust department/agent but not in the name of the District. The District's cash and investment policy, as well as state law, require that deposits be fully secured by federal deposit insurance or the pledge of securities owned by the bank. The fair value of the pledged securities plus the federal deposit insurance must at all times equal or exceed the amount of deposit with the bank. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties.

**Custodial Credit Risk – Cash and Cash Equivalents**

At December 31, 2018, the District has \$1,611,010 in deposits (collected bank balances) that were secured from risk by \$327,260 of federal deposit insurance and \$1,278,761 of pledged securities held by the custodial bank in the name of the fiscal agent bank (GASB Category 3). The District had \$9,989 that was uninsured and uncollateralized.

**Custodial Credit Risk – Certificate of Deposits**

At December 31, 2018, the District has a total of \$3,500,000 in certificate of deposits (collected balances) that were secured from risk by \$3,500,000 of federal deposit insurance.

**11. COMMITMENTS**

In the normal course of business, the District has approved funding of various projects that have been started in 2018 or that will be to be started throughout 2019.

The District's total remaining commitment for the projects at December 31, 2018 is \$1,167,956.

**12. RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The District maintains commercial insurance coverage covering each of these risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**NOTES TO FINANCIAL STATEMENTS**

**13. PRIOR PERIOD NET POSITION ADJUSTMENT**

During the fiscal year ended December 31, 2018, the District adopted GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures. This resulted in a restatement of previously reported net positions, as follows:

Total Net Position, December 31, 2017, as previously stated	\$ 35,099,666
Prior period adjustment:	
Change in accounting principle;	
Net effect of recording total OBEP liability	<u>(399,259)</u>
Total Net Position, December 31, 2017, restated	<u>\$ 34,700,407</u>

**14. SUBSEQUENT EVENTS**

In February 2019, the District entered into a long-term operating lease for a piece of equipment. This lease is for 60 months at a monthly lease price of \$4,841 with no option purchase price at maturity.

Except as stated above, the District is not aware of any subsequent events through the date of the independent auditors' report, the date the financial statements were available to be issued, for events requiring to be recorded or disclosed in the financial statement.

*Required Supplemental Information*

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND  
BALANCE (GAAP BUDGETARY BASIS) - BUDGET AND ACTUAL - GENERAL FUND  
For the Year Ended December 31, 2018**

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenue:				
Ad valorem taxes	\$ 4,579,820	\$ 4,500,000	\$ 4,930,337	\$ 430,337
State revenue sharing	76,024	65,000	52,412	(12,588)
Interest income	8,000	8,500	9,073	573
Investment earnings	166,404	7,884	252,873	244,989
Total revenues	<u>4,830,248</u>	<u>4,581,384</u>	<u>5,244,695</u>	<u>663,311</u>
Expenditures:				
Current:				
Administrative				
Salaries and benefits	207,868	210,418	182,657	27,761
Operating services	63,985	79,629	79,728	(99)
Materials and supplies	45,679	45,328	53,645	(8,317)
Other program expenses	131,537	132,915	152,586	(19,671)
Drainage and flood control:				
Salaries and benefits	941,593	953,143	827,391	125,752
Operating services	838,720	1,043,796	1,045,089	(1,293)
Materials and supplies	158,257	157,042	185,858	(28,816)
Capital outlay	1,842,527	1,032,000	479,848	552,152
Total expenditures	<u>4,230,166</u>	<u>3,654,271</u>	<u>3,006,802</u>	<u>647,469</u>
Excess of revenue over expenditures - budget basis	600,082	927,113	2,237,893	1,310,780
Fund balance at beginning of year	<u>20,071,931</u>	<u>20,071,931</u>	<u>20,071,931</u>	<u>-</u>
Fund balance at end of year	<u>\$20,672,013</u>	<u>\$20,999,044</u>	<u>\$22,309,824</u>	<u>\$1,310,780</u>

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**SCHEDULE OF EMPLOYER'S PROPORTIONATE SHARE OF NET PENSION LIABILITY  
For the Year Ended December 31, 2018**

Fiscal Year	Employers Proportion of the Net Pension Liability (Assets)	Employer's Proportionate Share of the Net Pension Liability (Asset)	Employer's Covered- Employee Payroll	Employer's Proportionate share of the Net Pension Liability (Asset) as a Percentage of it's Covered- Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2018	0.107422%	\$ (79,734)	\$ 682,594	-11.6810%	101.9768%
2017	0.130684%	\$ 269,146	\$ 664,283	40.5168%	94.1489%
2016	0.073310%	\$ 192,973	\$ 639,916	30.1560%	92.2301%
2015	0.108940%	\$ 29,554	\$ 528,214	5.5951%	99.1464%

*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.*

See accompanying independent auditors' report and the accompanying notes to the required supplemental information.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**SCHEDULE OF EMPLOYER CONTRIBUTION  
For the Year Ended December 31, 2018**

Fiscal Year	Contractually required contribution	Contribution in relation to contractually required contributions	Contribution deficiency (excess)	Employer's Covered Employee Payroll	Contribution as a % of Covered Employee Payroll
2018	\$ 78,498	\$ 78,498	\$ -	\$ 682,594	11.500%
2017	\$ 83,035	\$ 83,035	\$ -	\$ 664,283	12.500%
2016	\$ 83,189	\$ 83,189	\$ -	\$ 639,916	13.000%
2015	\$ 76,591	\$ 76,591	\$ -	\$ 528,214	14.500%

*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.*

See accompanying independent auditors' report and the accompanying notes to the required supplemental information.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS  
For the Year Ended December 31, 2018**

Total OPEB Liability

Service cost	\$	4,900
Interest		16,220
Changes in benefit terms		-
Difference between expected and actual experience		-
Changes in assumptions		-
Benefit payments		(15,489)
Net change in total OPEB liability		<u>5,631</u>
 Total OPEB liability - beginning as restated		 <u>423,649</u>
 Total OPEB liability - ending	 \$	 <u><u>429,280</u></u>
 Covered-employee payroll	 \$	 499,737
 Net OPEB liability as a percentage of cover-employee payroll		 85.90%

*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.*

See accompanying independent auditors' report and the accompanying notes to the required supplemental information.

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**Notes to the Required Supplementary Information  
For the Year Ended December 31, 2018**

**1. BUDGET PRACTICES**

- a. The proposed budget is prepared and submitted to the Advisory Board for the fiscal year no later than fifteen days prior to the beginning of each fiscal year.
- b. The proposed budget is made available for public inspection.
- c. The budget is legally adopted prior to the commencement of the fiscal year for which the budget is being adopted.
- d. All budgetary appropriations lapse at the end of each fiscal year.
- e. The budget is adopted on a basis consistent with GAAP. Budgeted amounts are as originally adopted or as finally amended by the Board.

**2. PENSION PLAN**

Changes of Assumptions - Changes of assumptions about future economic or demographic factors or of other inputs were recognized in pension expense using the straight-line amortization method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the pension plan.

Amounts reported in the year ended December 31, 2017 for the Parochial Employees' Retirement System of Louisiana reflect an adjustment in the discount rate used to measure the total pension liability. The discount rate for the System was reduced by 0.25 % to 6.75% as of the valuation date December 31, 2017.

**3. OPEB PLAN**

Changes of Benefit Terms –

There were no changes of benefit terms for the year ended December 31, 2018.

Changes of Assumptions –

There were no changes of assumptions for the year ended December 31, 2018.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of the Governmental Accounting Standards Board Statement No. 75 to pay related benefits.

*Other Supplemental Information*

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**SCHEDULE OF COMPENSATION, BENEFITS AND OTHER PAYMENTS  
TO AGENCY HEAD  
For the Year Ended December 31, 2018**

Agency Head Name: Donny Greene

<u>Purpose</u>	<u>Amount</u>
Salary	\$ 0
Benefits	0
Per Diem	4,800
Travel	0
Other	0
	<u>\$ 4,800</u>



# Langley, Williams & Company, L.L.C.

## CERTIFIED PUBLIC ACCOUNTANTS

P.O. BOX 4690  
LAKE CHARLES, LOUISIANA 70606-4690  
205 W. COLLEGE STREET  
LAKE CHARLES, LOUISIANA 70605-1625  
(337) 477-2827  
1(800) 713-8432  
FAX (337) 478-8418

LESTER LANGLEY, JR.  
DANNY L. WILLIAMS  
PHILLIP D. ABSHIRE, JR.  
DAPHNE BORDELON BERKEN  
PHILLIP D. ABSHIRE, III  
NICHOLAS J. LANGLEY  
ALEXIS H. O'NEAL

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Commissioners  
Gravity Drainage District No. 4  
of Calcasieu Parish  
Lake Charles, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Gravity Drainage District No. 4 of Calcasieu Parish ("District") as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise of the District's basic financial statements and have issued our report thereon dated June 28, 2019.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of current and prior audit findings and corrective action plan that we consider to be significant deficiencies. We consider items 18-01(IC) and 18-02(IC) to be significant deficiencies.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*. This instance of noncompliance is identified as 18-01(C).

**Gravity Drainage District No.4 of Calcasieu Parish's Response to Findings**

The District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

This report is intended solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Jay C. Williams, Co., P.C.*

**GRAVITY DRAINAGE DISTRICT NO. 4  
OF CALCASIEU PARISH, LOUISIANA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
For the Year Ended December 31, 2018**

**Section I - Summary of Audit Results**

Financial Statements

Type of auditors' report issued Unqualified

Internal control over financial reporting:

- Material weakness identified? No
- Significant deficiencies identified that are not considered to be material weaknesses? Yes

Noncompliance material to financial statements noted? Yes

Gravity Drainage District No. 4  
of Calcasieu Parish, Louisiana

Summary Schedule of Current and Prior Year Audit Findings  
and Corrective Action Plan

For the Year Ended December 31, 2018

Ref. No.	Fiscal Year Finding Initially Occurred	Description of Finding	Corrective Action Taken	Corrective Action Planned	Name of Contact Person	Anticipated Completion Date
Current year (12/31/2018)						
Internal Control:						
18- 01 (IC)	Unknown	Gravity Drainage District No. 4 did not have adequate segregation of duties within the accounting system.	No	The District's management has determined that it is not cost effective to achieve complete segregation of duties in the accounting department. They have, however, segregated as many duties as possible. No plan is considered necessary.	Sandra Echterhoff	NA
18- 02 (IC)	2007	Gravity Drainage District No. 4 does not have a staff person who has the qualifications and training to apply generally accepted accounting principles (GAAP) in recording the entity's financial transactions or preparing its financial statements, including related notes.	No	The District's management has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with (GAAP) and determined that it is in the best interest of the government to outsource this task to its independent auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their contents and presentation.	Sandra Echterhoff	NA
Compliance:						
18 -01 (C)	2018	For the year ended December 31, 2018, Gravity Drainage District No.4 had uninsured cash.	Yes	The bank discovered the error the next business day and increased the securities pledged whereby they were in compliance with state law.	Sandra Echterhoff	1/2/2019

Gravity Drainage District No. 4  
of Calcasieu Parish, Louisiana

Summary Schedule of Current and Prior Year Audit Findings  
and Corrective Action Plan - Continued

For the Year Ended December 31, 2017

Prior year (12/31/2017)

Internal Control:

17- 01 (IC)	Unknown	Gravity Drainage District No. 4 did not have adequate segregation of duties within the accounting system.	No	The District's management has determined that it is not cost effective to achieve complete segregation of duties in the accounting department. They have, however, segregated as many duties as possible. No plan is considered necessary.	Sandra Echterhoff	NA
17- 02 (IC)	2007	Gravity Drainage District No. 4 does not have a staff person who has the qualifications and training to apply generally accepted accounting principles (GAAP) in recording the entity's financial transactions or preparing its financial statements, including related notes.	No	The District's management has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with (GAAP) and determined that it is in the best interest of the government to outsource this task to its independent auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their contents and presentation.	Sandra Echterhoff	NA

Compliance:

There were no matters involving compliance to be reported.



# Langley, Williams & Company, L.L.C.

## CERTIFIED PUBLIC ACCOUNTANTS

P.O. BOX 4690  
LAKE CHARLES, LOUISIANA 70606-4690  
205 W. COLLEGE STREET  
LAKE CHARLES, LOUISIANA 70605-1625  
(337) 477-2827  
1(800) 713-8432  
FAX (337) 478-8418

LESTER LANGLEY, JR.  
DANNY L. WILLIAMS  
PHILLIP D. ABSHIRE, JR.  
DAPHNE BORDELON BERKEN  
PHILLIP D. ABSHIRE, III  
NICHOLAS J. LANGLEY  
ALEXIS H. O'NEAL

## INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

Gravity Drainage District No. 4 of Calcasieu Parish  
Lake Charles, Louisiana

We have performed the procedures enumerated below, which were agreed to by Gravity Drainage District No. 4 of Calcasieu Parish ("District") and the Louisiana Legislative Auditor (LLA) on the control and compliance (C/C) areas identified in the LLA's Statewide Agreed-Upon Procedures (SAUPs) for the fiscal period from January 1, 2018 through December 31, 2018. The Entity's management is responsible for those C/C areas identified in the SAUPs.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and applicable standards of *Government Auditing Standards*. The sufficiency of these procedures is solely the responsibility of the specified users of this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures and associated findings are as follows:

### *Written Policies and Procedures*

---

1. Obtain and inspect the entity's written policies and procedures and observe that they address each of the following categories and subcategories (if applicable to public funds and the entity's operations):
  - a) **Budgeting**, including preparing, adopting, monitoring, and amending the budget
  - b) **Purchasing**, including (1) how purchases are initiated; (2) how vendors are added to the vendor list; (3) the preparation and approval process of purchase requisitions and purchase orders; (4) controls to ensure compliance with the public bid law; and (5) documentation required to be maintained for all bids and price quotes.
  - c) **Disbursements**, including processing, reviewing, and approving
  - d) **Receipts/Collections**, including receiving, recording, and preparing deposits. Also, policies and procedures should include management's actions to determine the completeness of all collections for each type of revenue or agency fund additions (e.g. periodic confirmation with outside parties, reconciliation to utility billing after cutoff procedures, reconciliation of traffic ticket number sequences, agency fund forfeiture monies confirmation).

- e) **Payroll/Personnel**, including (1) payroll processing, and (2) reviewing and approving time and attendance records, including leave and overtime worked.
- f) **Contracting**, including (1) types of services requiring written contracts, (2) standard terms and conditions, (3) legal review, (4) approval process, and (5) monitoring process
- g) **Credit Cards (and debit cards, fuel cards, P-Cards, if applicable)**, including (1) how cards are to be controlled, (2) allowable business uses, (3) documentation requirements, (4) required approvers of statements, and (5) monitoring card usage (e.g., determining the reasonableness of fuel card purchases)
- h) **Travel and expense reimbursement**, including (1) allowable expenses, (2) dollar thresholds by category of expense, (3) documentation requirements, and (4) required approvers
- i) **Ethics**, including (1) the prohibitions as defined in Louisiana Revised Statute 42:1111-1121, (2) actions to be taken if an ethics violation takes place, (3) system to monitor possible ethics violations, and (4) requirement that all employees, including elected officials, annually attest through signature verification that they have read the entity's ethics policy.
- j) **Debt Service**, including (1) debt issuance approval, (2) continuing disclosure/EMMA reporting requirements, (3) debt reserve requirements, and (4) debt service requirements.

There were no exceptions noted as a result of applying these procedures.

#### ***Board or Finance Committee***

---

2. Obtain and inspect the board/finance committee minutes for the fiscal period, as well as the board's enabling legislation, charter, bylaws, or equivalent document in effect during the fiscal period, and:

- a) Observe that the board/finance committee met with a quorum at least monthly, or on a frequency in accordance with the board's enabling legislation, charter, bylaws, or other equivalent document.

The board met on a monthly basis for the fiscal period with a quorum in attendance at all meetings.

- b) For those entities reporting on the governmental accounting model, observe that the minutes referenced or included monthly budget-to-actual comparisons on the general fund and major special revenue funds, as well as monthly financial statements (or budget-to-actual comparisons, if budgeted) for major proprietary funds.

There were no exceptions noted as a result of applying this procedure.

- c) For governmental entities, obtain the prior year audit report and observe the unrestricted fund balance in the general fund. If the general fund had a negative ending unrestricted fund balance in the prior year audit report, observe that the minutes for at least one meeting during the fiscal period referenced or included a formal plan to eliminate the negative unrestricted fund balance in the general fund.

Per the prior year audit report the unrestricted fund balance in the general fund did not have a negative ending balance; therefore, this procedure is not applicable.

### ***Bank Reconciliations***

---

3. Obtain a listing of client bank accounts for the fiscal period from management and management's representation that the listing is complete. Ask management to identify the entity's main operating account. Select the entity's main operating account and randomly select 4 additional accounts (or all accounts if less than 5). Randomly select one month from the fiscal period, obtain and inspect the corresponding bank statement and reconciliation for selected each account, and observe that:

**We obtained a list of bank accounts from management and management's representation that the list was complete.**

- a) Bank reconciliations include evidence that they were prepared within 2 months of the related statement closing date (e.g., initialed and dated, electronically logged);

**There were no exceptions noted as a result of applying this procedure.**

- b) Bank reconciliations include evidence that a member of management/board member who does not handle cash, post ledgers, or issue checks has reviewed each bank reconciliation (e.g., initialed and dated, electronically logged); and

**There were no exceptions noted as a result of applying this procedure.**

- c) Management has documentation reflecting that it has researched reconciling items that have been outstanding for more than 12 months from the statement closing date, if applicable.

**There were no exceptions noted as a result of applying this procedure.**

### ***Collections***

---

4. Obtain a listing of deposit sites for the fiscal period where deposits for cash/checks/money orders (cash) are prepared and management's representation that the listing is complete. Randomly select 5 deposit sites (or all deposit sites if less than 5).

**Obtained a listing of all deposit sites for the fiscal period and management's representation that the listing is complete.**

5. For each deposit site selected, obtain a listing of collection locations and management's representation that the listing is complete. Randomly select one collection location for each deposit site (i.e. 5 collection locations for 5 deposit sites), obtain and inspect written policies and procedures relating to employee job duties (if no written policies or procedures, inquire of employees about their job duties) at each collection location, and observe that job duties are properly segregated at each collection location such that:

- a) Employees that are responsible for cash collections do not share cash drawers/registers.

**Each employee responsible for cash collections does not share cash drawers/registers.**

- b) Each employee responsible for collecting cash is not responsible for preparing/making bank deposits, unless another employee/official is responsible for reconciling collection documentation (e.g. pre-numbered receipts) to the deposit.
- c) Each employee responsible for collecting cash is not responsible for posting collection entries to the general ledger or subsidiary ledgers, unless another employee/official is responsible for reconciling ledger postings to each other and to the deposit.
- d) The employee(s) responsible for reconciling cash collections to the general ledger and/or subsidiary ledgers, by revenue source and/or agency fund additions are not responsible for collecting cash, unless another employee verifies the reconciliation.

**Exception: The person responsible for collecting cash is responsible for preparing/making bank deposits, posting collection entries to the general ledger and reconciling cash collections to the general ledger.**

**Management's response: Management has determined that it is not cost effective to achieve complete segregation of duties in the accounting department. They have, however, segregated as many duties as possible and the board reviews all financial documents at their monthly board meetings.**

- 6. Inquire of management that all employees who have access to cash are covered by a bond or insurance policy for theft.

**All employees who have access to cash are bonded.**

- 7. Randomly select two deposit dates for each of the 5 bank accounts selected for procedure #3 under "Bank Reconciliations" above (select the next deposit date chronologically if no deposits were made on the dates randomly selected and randomly select a deposit if multiple deposits are made on the same day). *Alternately, the practitioner may use a source document other than bank statements when selecting the deposit dates for testing, such as a cash collection log, daily revenue report, receipt book, etc.* Obtain supporting documentation for each of the 10 deposits and:

- a) Observe that receipts are sequentially pre-numbered.

**The entity only receives money from ad valorem taxes and other periodic payments; therefore, they will not have a system in place to issue sequentially pre-numbered receipts thus making this procedure not applicable.**

- b) Trace sequentially pre-numbered receipts, system reports, and other related collection documentation to the deposit slip.

**There were no exceptions noted as a result of applying this procedure.**

- c) Trace the deposit slip total to the actual deposit per the bank statement.

**There were no exceptions noted as a result of applying this procedure.**

- d) Observe that the deposit was made within one business day of receipt at the collection location (within one week if the depository is more than 10 miles from the collection location or the deposit is less than \$100).

**Exception:** In reviewing the supporting documentation for the deposits made on the two dates selected, there was no documentation noting when the money was collected, therefore we could not verify the funds were deposited within one business day of receipt.

**Management's response:** Management will implement a formal written procedure that will cover this procedure.

- e) Trace the actual deposit per the bank statement to the general ledger.

There were no exceptions noted as a result of applying this procedure.

***Non-Payroll Disbursements (excluding card purchases/payments, travel reimbursements, and petty cash purchases)***

---

8. Obtain a listing of locations that process payments for the fiscal period and management's representation that the listing is complete. Randomly select 5 locations (or all locations if less than 5).

Per discussion with management, LWC noted only one location processes payments for the fiscal period.

9. For each location selected under #8 above, obtain a listing of those employees involved with non-payroll purchasing and payment functions. Obtain written policies and procedures relating to employee job duties (if the agency has no written policies and procedures, inquire of employees about their job duties), and observe that job duties are properly segregated such that:

- a) At least two employees are involved in initiating a purchase request, approving a purchase, and placing an order/making the purchase.

There were no exceptions noted as a result of applying this procedure.

- b) At least two employees are involved in processing and approving payments to vendors.

There were no exceptions noted as a result of applying this procedure.

- c) The employee responsible for processing payments is prohibited from adding/modifying vendor files, unless another employee is responsible for periodically reviewing changes to vendor files.

**Exception:** LWC noted the employee responsible for processing payments is responsible for adding or modifying vendor files without a periodic review of those files.

**Management's response: Management has determined that it is not cost effective to achieve complete segregation of duties in the accounting department. They have, however, segregated as many duties as possible and the board reviews all financial documents at their monthly board meetings. Management will present the board a vendor listing periodically throughout the year for their review and approval.**

- d) Either the employee/official responsible for signing checks mails the payment or gives the signed checks to an employee to mail who is not responsible for processing payments.

**Exception: LWC noted the employee responsible for processing payments is responsible for mailing the payments.**

**Management's response: Management has determined that it is not cost effective to achieve complete segregation of duties in the accounting department. They have, however, segregated as many duties as possible and the board reviews all financial documents at their monthly board meetings.**

10. For each location selected under #8 above, obtain the entity's non-payroll disbursement transaction population (excluding cards and travel reimbursements) and obtain management's representation that the population is complete. Randomly select 5 disbursements for each location, obtain supporting documentation for each transaction and:

- a) Observe that the disbursement matched the related original invoice/billing statement.

**There were no exceptions noted as a result of applying this procedure.**

- b) Observe that the disbursement documentation included evidence (e.g., initial/date, electronic logging) of segregation of duties tested under #9, as applicable.

**There were no exceptions noted as a result of applying this procedure.**

#### ***Credit Cards/Debit Cards/Fuel Cards/P-Cards***

---

11. Obtain from management a listing of all active credit cards, bank debit cards, fuel cards, and P-cards (cards) for the fiscal period, including the card numbers and the names of the persons who maintained possession of the cards. Obtain management's representation that the listing is complete.

**We obtained a listing of active credit cards, bank debit cards, fuel cards, and P-cards for the fiscal period and management's representation that the listing is complete.**

12. Using the listing prepared by management, randomly select 5 cards (or all cards if less than 5) that were used during the fiscal period. Randomly select one monthly statement or combined statement for each card (for a debit card, randomly select one monthly bank statement), obtain supporting documentation, and:

- a) Observe that there is evidence that the monthly statement or combined statement and supporting documentation (e.g., original receipts for credit/debit card purchases, exception reports for excessive fuel card usage) was reviewed and approved, in writing, by someone other than the authorized card holder. [Note: Requiring such approval may constrain the legal authority of certain public officials (e.g., mayor of a Lawrason Act municipality); these instances should not be reported.]

**There were no exceptions noted as a result of applying this procedure.**

- b) Observe that finance charges and late fees were not assessed on the selected statements.

**There were no exceptions noted as a result of applying this procedure.**

13. Using the monthly statements or combined statements selected under #12 above, excluding fuel cards, randomly select 10 transactions (or all transactions if less than 10) from each statement, and obtain supporting documentation for the transactions (i.e. each card should have 10 transactions subject to testing). For each transaction, observe that it is supported by (1) an original itemized receipt that identifies precisely what was purchased, (2) written documentation of the business/public purpose, and (3) documentation of the individuals participating in meals (for meal charges only).

**Exception: For one of the tested statements there were two transactions not supported with an itemized receipt.**

**Management's response: Management has implemented procedures to ensure that all itemized receipts will be obtained for all credit card transactions.**

***Travel and Travel-Related Expense Reimbursements (excluding card transactions)***

---

14. Obtain from management a listing of all travel and travel-related expense reimbursements during the fiscal period and management's representation that the listing or general ledger is complete. Randomly select 5 reimbursements, obtain the related expense reimbursement forms/prepaid expense documentation of each selected reimbursement, as well as the supporting documentation. For each of the 5 reimbursements selected:

**Obtained a listing of all travel and travel-related expense reimbursements during the fiscal period and management's representation that the listing is complete.**

- a) If reimbursed using a per diem, agree the reimbursement rate to those rates established either by the State of Louisiana or the U.S. General Services Administration ([www.gsa.gov](http://www.gsa.gov)).

**None of the expenses were reimbursed using a per diem; therefore, this procedure is not applicable.**

- b) If reimbursed using actual costs, observe that the reimbursement is supported by an original itemized receipt that identifies precisely what was purchased.
- c) Observe that each reimbursement is supported by documentation of the business/public purpose (for meal charges, observe that the documentation includes the names of those individuals participating) and other documentation required by written policy (procedure #1h).

- d) Observe that each reimbursement was reviewed and approved, in writing, by someone other than the person receiving reimbursement.

**Exception:** For two transactions selected, there was no itemized receipt to support the transaction, no documentation of the business or public purpose, and no evidence that the reimbursement was reviewed and approved by someone other than the person receiving the reimbursement.

**Management's response:** Management has implemented a procedure to ensure that all reimbursements are supported by all the necessary documentation going forward.

### ***Contracts***

---

15. Obtain from management a listing of all agreements/contracts for professional services, materials and supplies, leases, and construction activities that were initiated or renewed during the fiscal period. *Alternately, the practitioner may use an equivalent selection source, such as an active vendor list.* Obtain management's representation that the listing is complete. Randomly select 5 contracts (or all contracts if less than 5) from the listing, excluding the practitioner's contract, and:

**We obtained an active vendor list from management and management's representation that the listing is complete.**

- a) Observe that the contract was bid in accordance with the Louisiana Public Bid Law (e.g., solicited quotes or bids, advertised), if required by law.

**None of the selected contracts were subject to the Louisiana Public Bid Law; therefore, this procedure is not applicable.**

- b) Observe that the contract was approved by the governing body/board, if required by policy or law (e.g. Lawrason Act, Home Rule Charter).

**There were no exceptions noted as a result of applying this procedure.**

- c) If the contract was amended (e.g. change order), observe that the original contract terms provided for such an amendment.

**There were no amendments during the fiscal period.**

- d) Randomly select one payment from the fiscal period for each of the 5 contracts, obtain the supporting invoice, agree the invoice to the contract terms, and observe that the invoice and related payment agreed to the terms and conditions of the contract.

**There were no exceptions noted as a result of applying this procedure.**

***Payroll and Personnel***

---

16. Obtain a listing of employees/elected officials employed during the fiscal period and management's representation that the listing is complete. Randomly select 5 employees/officials, obtain related paid salaries and personnel files, and agree paid salaries to authorized salaries/pay rates in the personnel files.

**We obtained a listing of all employees during the fiscal period and management's representation that the listing is complete.**

17. Randomly select one pay period during the fiscal period. For the 5 employees/officials selected under #16 above, obtain attendance records and leave documentation for the pay period, and:
- a) Observe that all selected employees/officials documented their daily attendance and leave (e.g., vacation, sick, compensatory). (Note: Generally, an elected official is not eligible to earn leave and does not document his/her attendance and leave. However, if the elected official is earning leave according to policy and/or contract, the official should document his/her daily attendance and leave.)

**There were no exceptions noted as a result of applying this procedure.**

- b) Observe that supervisors approved the attendance and leave of the selected employees/officials.

**There were no exceptions noted as a result of applying this procedure.**

- c) Observe that any leave accrued or taken during the pay period is reflected in the entity's cumulative leave records.

**There were no exceptions noted as a result of applying this procedure.**

18. Obtain a listing of those employees/officials that received termination payments during the fiscal period and management's representation that the list is complete. Randomly select two employees/officials, obtain related documentation of the hours and pay rates used in management's termination payment calculations, agree the hours to the employee/officials' cumulative leave records, and agree the pay rates to the employee/officials' authorized pay rates in the employee/officials' personnel files.

**The entity does not issue any termination payments; therefore, this procedure is not applicable.**

19. Obtain management's representation that employer and employee portions of payroll taxes, retirement contributions, health insurance premiums, and workers' compensation premiums have been paid, and associated forms have been filed, by required deadlines.

**There were no exceptions noted as a result of applying this procedure.**

### ***Ethics***

---

20. Using the 5 randomly selected employees/officials from procedure #16 under "Payroll and Personnel" above, obtain ethics documentation from management, and:
- a. Observe that the documentation demonstrates each employee/official completed one hour of ethics training during the fiscal period.

**There were no exceptions noted as a result of applying this procedure.**

- b. Observe that the documentation demonstrates each employee/official attested through signature verification that he or she has read the entity's ethics policy during the fiscal period.

**Exception: There was no documentation to demonstrate that each employee attested through signature verification that he or she has read the entity's ethics policy during the fiscal period.**

**Management's response: Management will implement a procedure that will ensure that each employee read the entity's ethics policy each year.**

### ***Debt Service***

---

21. Obtain a listing of bonds/notes issued during the fiscal period and management's representation that the listing is complete. Select all bonds/notes on the listing, obtain supporting documentation, and observe that State Bond Commission approval was obtained for each bond/note issued.

**No debt was issued during the fiscal period. Therefore, this procedure is not applicable.**

22. Obtain a listing of bonds/notes outstanding at the end of the fiscal period and management's representation that the listing is complete. Randomly select one bond/note, inspect debt covenants, obtain supporting documentation for the reserve balance and payments, and agree actual reserve balances and payments to those required by debt covenants.

**No debt outstanding during the fiscal period. Therefore, this procedure is not applicable.**

### ***Other***

---

23. Obtain a listing of misappropriations of public funds and assets during the fiscal period and management's representation that the listing is complete. Select all misappropriations on the listing, obtain supporting documentation, and observe that the entity reported the misappropriation(s) to the legislative auditor and the district attorney of the parish in which the entity is domiciled.

**Management has asserted that the entity did not have any misappropriations of public funds or assets.**

24. Observe that the entity has posted on its premises and website, the notice required by R.S. 24:523.1 concerning the reporting of misappropriation, fraud, waste, or abuse of public funds.

**The District has posted on its premises the notice required by R.S. 24:523.1.**

We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on those C/C areas identified in the SAUPs. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures; other matters might have come to our attention that would have been reported to you.

The purpose of this report is solely to describe the scope of testing performed on those C/C areas identified in the SAUPs, and the result of that testing, and not to provide an opinion on control or compliance. Accordingly, this report is not suitable for any other purpose. Under Louisiana Revised Statute 24:513, this report is distributed by the LLA as a public document.

*Langley, Williams & Co., LLC*

Langley, Williams & Co. LLC  
Lake Charles, Louisiana  
June 28, 2019