

**RUSTON CITY MARSHAL'S OFFICE**

**Component Unit Financial Statements**  
**For the Year Ended September 30, 2020**



**Ruston City Marshal's Office  
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For the Year Ended September 30, 2020**

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## INDEPENDENT AUDITORS' REPORT

Honorable James P. "Jim" Liner  
Ruston City Marshal's Office  
P.O. Box 1582  
Ruston, LA 71273-1582

We have audited the accompanying component unit financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Ruston City Marshal's Office, a component unit of the City of Ruston, Louisiana, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Marshal's component unit financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Ruston City Marshal's Office, as of September 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 7 and pages 23 through 24 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Ruston City Marshal's Office's basic financial statements. The other supplementary information on page 31 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

City Marshal James P. "Jim" Liner,  
Ruston City Marshal's Office  
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**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 17, 2020, on our consideration of the Ruston City Marshal's Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Ruston City Marshal's Office's internal control over financial reporting and compliance.

*Cameron, Hines & Company (APAC)*

West Monroe, Louisiana  
December 17, 2020



# Ruston Marshal's Office

Marshal Jim Liner

Richard Otwell, Chief Deputy

Eddy Griffith, Deputy

Anthony Pollard, Deputy

Michael Watts, Deputy

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Ruston City Marshal's Office (the Marshal) provides an overview of the Marshal's activities for the year ended September 30, 2020. Please read it in conjunction with the Marshal's financial statements.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Marshal's basic financial statements. The Marshal's basic financial statements include three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. These components are described below:

### BASIC FINANCIAL STATEMENTS

The basic financial statements include two kinds of financial statements that present different views of the Marshal – the *Government-wide Financial Statements* and *Fund Financial Statements*. These financial statements also include the *Notes to the Financial Statements* that explain some of the information in the financial statements and provide additional detail.

#### Government-Wide Financial Statements

The government-wide financial statements provide a broad view of the Marshal's operations in a manner similar to a private-sector business. The statements provide both short-term and long-term information about the Marshal's financial position, which assists users in assessing the Marshal's economic condition at the end of the year. These statements are prepared using the economic resources measurement focus and the accrual basis of accounting similar to methods used by most businesses. These statements report all revenues and expenditures connected with the year even if cash has not been received or paid. The Marshal's financial statements contain only governmental activities. The government-wide financial statements include two statements.

- The **Statement of Net Position** presents all of the Marshal's assets and liabilities, with the difference between the two reported as "net position." Over time, increases or decreases in the Marshal's net assets may serve as a useful indicator of whether the financial position of the Marshal is improving or deteriorating.

- The **Statement of Activities** presents information showing how the Marshal's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Therefore, some revenues and some expenses that are reported in this statement will not result in cash flows until future years.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Marshal, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the Marshal are divided into two categories: governmental funds and fiduciary funds.

- **Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources at the end of the year. Such information may be useful in evaluating the Marshal's near term financing requirements. This approach is known as using the flow of financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the Marshal's finances and assists in determining whether there will be adequate financial resources available to meet the current needs of the Marshal.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, users may better understand the long-term impact of the Marshal's near-term financing decisions. Due to the nature of the operations there were no differences between the fund financial statements and the government-wide financial statements.

The Marshal has one governmental fund: the General Fund.

- **Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside of the Marshal. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Marshal's own programs. The accrual basis of accounting is used for fiduciary funds.

The Marshal has three fiduciary funds: the Bond Fund, the Civil Fund, and the Fines Fund.

The funds financial statements can be found immediately following the government-wide financial statements.

## Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the fund financial statements.

### FINANCIAL ANALYSIS OF GOVERNMENT-WIDE ACTIVITIES

#### Net Position

Net position may serve over time as a useful indicator of the Marshal's financial position. The Marshal's net assets were \$311,782 and \$349,542 as of September 30, 2020 and 2019, respectively.

The Marshal's assets totaling \$311,951 consists mostly of cash and cash equivalents and net capital assets.

	<u>Governmental Activities</u>	
	<u>2020</u>	<u>2019</u>
Assets	\$ 311,951	\$ 349,898
Current Liabilities	<u>169</u>	<u>356</u>
Total Net Position	<u>\$ 311,782</u>	<u>\$ 349,542</u>

#### Changes in Net Position

The Marshal's net position decreased by \$37,760 during the year ended September 30, 2020 compared to a decrease of \$16,620 during the prior year. The Marshal's total revenues derived from program revenue during the current year decreased \$68,660 from the prior year, mainly due to a decrease in court cost commissions. Expenses decreased \$48,589 due primarily to an decrease in co-op agreement payments to the City of Ruston.

	<u>Governmental Activities</u>	
	<u>2020</u>	<u>2019</u>
Revenues:		
Program Revenues:		
Court Costs	\$ 98,264	\$ 165,356
On-Behalf	446,610	448,178
General Revenues:		
Interest	187	227
Other Income	<u>185</u>	<u>-</u>
Total Revenues	545,246	613,761
Program Expenses		
Operating Expenses	136,396	183,417
On-Behalf Expenses	<u>446,610</u>	<u>448,178</u>
Total Expenses	<u>583,006</u>	<u>631,595</u>
Increase/(Decrease) in Net Position	(37,760)	(17,834)
Net Position – Beginning of Year	<u>349,542</u>	<u>367,376</u>
Net Position – End of Year	<u>\$ 311,782</u>	<u>\$ 349,542</u>



## **FINANCIAL ANALYSIS OF THE MARSHAL'S INDIVIDUAL FUNDS**

As noted earlier, the Marshal uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the Marshal's governmental fund is to provide information on the near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Marshal's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Marshal's net resources available for spending at September 30, 2020.

The General Fund accounts for receipts and disbursements of funds received from City Court costs and used in connection with City Marshal operating expenditures including paying for the Marshal's staff supplemental salaries.

Unassigned fund balance decreased \$24,503 to \$253,135 at the end of the current fiscal year compared to a decrease of \$2,676 in the prior year.

The ending governmental fund balance is unassigned and available for spending in the coming year.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Over the course of the year, the Marshal revised the budget three times. The difference between the original expenditure budget and the actual amount of expenditures was a decrease of \$31,075. The difference between the original revenue budget and the actual amount of revenue was a decrease of \$82,957.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The fiscal year-ended 2021 budget reflects estimated receipts based on past receipts. The Marshal's office has no control over the amount of receipts each year. Receipts are dependant on several factors: number of arrests and tickets given by the local police departments; the number of cases successfully prosecuted by the prosecuting attorney; the number of defendants who pay, etc. Fines and court costs are set by the state legislature and by the Ruston City Judge. The fiscal year-ended 2021 budget reflects estimated amounts of expenditures for the coming year based upon past expenditures, current inflation rates, and known increases or decreases in expenditures for the coming year. Also, as per Statement No. 24 of the Governmental Accounting Standards Board, the fiscal year-ended 2021 budget includes payments to be made by the City of Ruston and State of Louisiana on behalf of the Marshal's office.

### **CONTACTING THE MARSHAL'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the Marshal's finances and to show the Marshal's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Ruston City Marshal's Office at 401 N. Trenton Street, Room 223, Ruston, LA 71270.

## **Basic Financial Statements**

**RUSTON CITY MARSHAL'S OFFICE**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2020**

	<u>Governmental Activities</u>
<b><u>ASSETS</u></b>	
Cash	\$ 252,690
Accounts Receivable	165
Prepaid Expenses	449
Capital Assets, Net	58,647
Total Assets	<u>\$ 311,951</u>
<b><u>LIABILITIES</u></b>	
Accounts Payable	\$ 169
Total Liabilities	<u>169</u>
<b><u>NET POSITION</u></b>	
Invested in Capital Assets	58,647
Unrestricted Net Position	253,135
Total Net Position	<u>\$ 311,782</u>

The notes to the financial statements are an integral part of this statement.

**RUSTON CITY MARSHAL'S OFFICE**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

<u>Activities</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense)</u>
		<u>Charges</u>	<u>On-Behalf</u>	<u>Revenue and Changes</u>
		<u>for</u>	<u>Revenue</u>	<u>in Net Position</u>
		<u>Services</u>		<u>Government Activities</u>
<b>Judicial:</b>				
On-Behalf Salaries	\$ 446,610	\$ -	\$446,610	\$ -
Operating Expenses	<u>136,396</u>	<u>98,264</u>	<u>-</u>	<u>(38,132)</u>
Total Judicial Activities	<u>\$ 583,006</u>	<u>\$ 98,264</u>	<u>\$446,610</u>	<u>\$ (38,132)</u>
<b>General Revenue:</b>				
Interest Earned				187
Other Income				<u>185</u>
Total General Revenue				<u>372</u>
<u>Change in Net Position</u>				<u>(37,760)</u>
<u>Net Position October 1, 2019</u>				<u>349,542</u>
<u>Net Position September 30, 2020</u>				<u>\$ 311,782</u>

The notes to the financial statements are an integral part of this statement.

**RUSTON CITY MARSHAL'S OFFICE**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2020**

<u>ASSETS</u>	<u>General Fund</u>
Cash	\$ 52,140
Savings	200,550
Bonding Fees Receivable	165
Prepaid Expenses	<u>449</u>
<b><u>TOTAL ASSETS</u></b>	<b><u>\$ 253,304</u></b>
<u>LIABILITIES</u>	
Accounts Payable	<u>\$ 169</u>
<u>FUND BALANCE</u>	
Unassigned Fund Balance	<u>253,135</u>
Total Fund Balance	<u>253,135</u>
<b><u>TOTAL LIABILITIES AND FUND BALANCE</u></b>	<b><u>\$ 253,304</u></b>

*Amounts reported for governmental activities  
in the statement of net assets are different  
because:*

Total Governmental Fund Balance	\$ 253,134
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	<u>58,647</u>
Net Position of Governmental Activities	<b><u>\$ 311,781</u></b>

The notes to the financial statements are an integral part of this statement.

**RUSTON CITY MARSHAL'S OFFICE**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>General Fund</u>
<b>Revenues:</b>	
Court Cost Commissions	\$ 92,813
Bonding Fees	3,225
Service Fees	2,226
Interest Earned	187
Other Fees	185
On-Behalf	446,610
Total Revenues	545,246
<b>Expenditures:</b>	
Capital Outlay	916
Co-op Agreement w/City of Ruston	29,280
Community Service Programs	2,400
Supplemental Pay	20,450
Uniforms	2,385
Professional Fees	9,200
Retirement	37,320
Law Enforcement Supplies	1,942
Office Supplies	5,376
Repairs and Maintenance	-
On-Behalf Salaries and Expenses	446,610
Telephone and Utilities	2,710
Vehicle Expense	10,610
Other	550
Total Expenditures	569,749
Excess of Revenues Over Expenditures	(24,503)
Fund Balance at Beginning of Year	277,637
Fund Balance at End of Year	\$ 253,134

The notes to the financial statements are an integral part of this statement.

**RUSTON CITY MARSHAL'S OFFICE**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**OF GOVERNMENTAL FUNDS TO THE**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

Net Change in Fund Balances - Total Governmental Funds	\$ (24,503)
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*Amounts reported for governmental activities in the statement of activities are different because:*

Government funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:

Capital asset purchases capitalized	916
Loss on disposal of capital assets	-
Depreciation expense	(14,173)
	(13,257)
Change in Net Position in Governmental Activities	\$ (37,760)

The notes to the financial statements are an integral part of this statement.

**RUSTON CITY MARSHAL'S OFFICE**  
**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES**  
**SEPTEMBER 30, 2020**

	<u>Agency Funds</u>
<b><u>ASSETS</u></b>	
Cash	<u>\$ 23,166</u>
<b><u>TOTAL ASSETS</u></b>	<b><u><u>\$ 23,166</u></u></b>
<b><u>LIABILITIES</u></b>	
Deposits Due to Others	<u>\$ 23,166</u>
<b><u>TOTAL LIABILITIES</u></b>	<b><u><u>\$ 23,166</u></u></b>

The notes to the financial statements are an integral part of this statement.



**Ruston City Marshal's Office**  
**Notes to Financial Statements**  
**For The Year Ended September 30, 2020**

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**Note 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Ruston City Marshal's Office receives fees and costs for services rendered on civil and criminal cases, in accordance with state law, for the administration and staff support of the elected position of the Ruston City Marshal. The elected position of Ruston City Marshal was created by special legislative Act RS 13; 1952 (20). Its territorial jurisdiction extends throughout Lincoln Parish, Louisiana. The Marshal is the executive officer of the court executing the orders and mandates of the Ruston City Court. He also acts as custodian of cash bail bonds, fines and court costs, and civil amounts collected. The Marshal can appoint deputy marshals to help him fulfill his responsibilities. The fees and costs received by this office are dedicated to the administration and support of this elected position and cannot be used to compensate the holder of the elected position. The holder of the elected position of Ruston City Marshal receives fees for services rendered on civil cases, in accordance with state law, from the civil fund he administers for the Ruston City Court. The accompanying basic financial statements of the Ruston City Marshal's Office are prepared in accordance with governmental accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies used by the Marshal's Office are discussed below:

**A. Reporting Entity**

The Ruston City Marshal's Office is fiscally dependent on the City of Ruston for office space, related utility costs, and providing the primary funding of salary costs. Because the Marshal's Office is fiscally dependent on the City, the Marshal's Office was determined to be a component unit of the City of Ruston. For the purposes of this financial report this component unit serves as the nucleus for its own financial reporting entity and issues separate financial statements.

**B. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

Basis of accounting refers to when revenues and expenditures/expenses are recognized in the accounts and reported in the financial statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liabilities are incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current *financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

**Ruston City Marshal's Office  
Notes to Financial Statements  
For The Year Ended September 30, 2020**

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**Note 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Fund Accounting**

The Marshal's Office uses the fund accounting method to maintain its financial records. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain custodian functions and activities. A fund is defined as a separate fiscal and accounting entity with a self-balancing set of accounts. The following funds are used by the Marshal's Office:

**Governmental Funds**

Governmental funds account for all or most of the Marshal's general activities. These funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may be used. Current liabilities are assigned to the fund from which they will be paid. The difference between a governmental fund's assets and liabilities is reported as fund balance. In general, fund balance represents the accumulated expendable resources which may be used to finance future period programs or operations of the Ruston City Marshal's Office. The Marshal's Office uses one fund, the General Fund, to account for all financial resources, except those required to be accounted for in other funds. The General Fund resources are available for any purpose provided they are expended or transferred in accordance with state and federal laws and according to the policy of the Marshal's Office.

**Fiduciary Funds**

Fiduciary funds reporting focuses on net assets and changes in net assets. The only funds accounted for in this category by the Marshal's Office are agency funds. The agency funds account for assets held by the Marshal's Office in a trustee capacity or as an agent for individuals and other governments. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Consequently, the agency funds have no measurement focus, but use the modified accrual basis of accounting. Since these assets are being held for a third party and cannot be used for the activities or obligations of the government, these funds are not incorporated into the government-wide statements.

**D. Measurement Focus/Basis of Accounting**

**Fund Financial Statements**

The amounts reflected in the general fund financial statements and agency fund statements are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources and uses of current financial resources. This approach is then reconciled, through adjustment, to a government-wide view of the Marshal's operations. For the year ended September 30, 2020, there were no differences between the fund financial statements and the government-wide financial statements.

**Ruston City Marshal's Office**  
**Notes to Financial Statements**  
**For The Year Ended September 30, 2020**

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**Note 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Measurement Focus/Basis of Accounting (continued)**

The amounts reflected in the general fund financial statements and agency fund statements use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available). Measurable means the amount of the transaction can be determined, and available means the amount of the transaction is collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Marshal's Office considers all revenues available if they are collected within sixty days after the fiscal year end. Expenditures are recorded when the related fund is incurred.

**Government-Wide Financial Statements**

The column labeled Statement of Net Position and the column labeled Statement of Activities display information about the Marshal's Office as a whole. These statements included all the financial activities of the Marshal's Office. Information contained in these columns reflect the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange or exchange-like transactions are recognized when the exchange occurs (regardless of when cash is received or disbursed). Revenues, expenses, gains, losses, assets, and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*.

**Program Revenues** – Program revenues included in the column labeled Statement of Activities are derived directly from court defendants and plaintiffs as a fee for services and from on-behalf payments made by other governmental units for salaries and benefits of employees of the Marshal's Office; program revenues reduce the net cost of the function to be financed from other sources of the marshal's general revenues.

**E. Compensated Absences**

Vacation and sick leave are noncumulative. There are no accumulated and vested benefits relating to vacation and sick leave that require accrual or disclosure at year end.

**F. Budgetary Practices**

The Marshal's Office prepared an operating budget on its General Fund for the year ended September 30, 2020. Budgetary data is prepared based on prior year actual operating revenues and expenditures, and expected differences between actual and anticipated revenues and expenditures. It is monitored by management and amended throughout the year as necessary. The Marshal's Office performs only a custodial function in the case of agency funds and therefore a budget for these funds is not appropriate. Appropriations lapse at year-end and must be reappropriated for the following year to be expended.

**Ruston City Marshal's Office  
Notes to Financial Statements  
For The Year Ended September 30, 2020**

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**Note 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**F. Budgetary Practices (continued)**

The 2020 general fund budget was authorized by the Marshal, made available for public inspection at the Marshal's Office, and adopted by the Marshal on August 23, 2019. The budget was legally amended by the Marshal for the year ended September 30, 2020.

**G. Cash and Certificates of Deposit**

Cash on hand, demand deposits, and time deposits with original maturities of three months or less from the date of acquisition are reported as cash. Time deposits with original maturities in excess of three months from the date of acquisition are reported as certificates of deposit. State law and the investment policy allows the Marshal's Office to invest in collateralized certificates of deposit. Bank deposits (or resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal or exceed the amount on deposit with the fiscal agent. Pledged securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties. Cash and certificates of deposit are carried at cost which approximates market value.

**H. Capital Assets – Government-Wide Financial Statements**

Capital assets, with an original cost of \$250 or more, are capitalized at cost. Salvage value is estimated at 5% to 10% of historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expenses as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Office Equipment	5 – 10 years
Communication	10 years
Law Enforcement	10 years
Furniture and Fixtures	5 years
Vehicles	5 years
Computers	5 years
Weapons	10 years

**Ruston City Marshal's Office**  
**Notes to Financial Statements**  
**For The Year Ended September 30, 2020**

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**Note 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**I. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**J. Fund Equity**

GASB Statement No. 54 establishes standards for five fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of resources reported in governmental funds. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned and unassigned.

*Restricted Fund Balance* - This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* – These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the government's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless removed by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned Fund Balance* – This classification reflects the amounts constrained by the Marshal's "intent" to be used for specific purposes, but are neither restricted nor committed. Management has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the general fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned Fund Balance* - This fund balance is the residual classification for the general fund. It is used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the Marshal's policy to use externally restricted resources first, then unrestricted resources – committed, assigned and unassigned – in order as needed.

**Ruston City Marshal's Office**  
**Notes to Financial Statements**  
**For The Year Ended September 30, 2020**

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**NOTE 2 – CASH AND CASH EQUIVALENTS**

At September 30, 2020, the Marshal's Office has under its control general fund cash, general fund savings, and fiduciary fund cash (book balances) totaling \$275,856. The general fund cash includes \$200 in petty cash. The Marshal's collected balances with financial institutions at September 30, 2020 is \$359,970 is secured by federal deposit insurance, and the remaining \$109,970 is secured by pledged securities held by the bank's agent in the name of the bank.

**NOTE 3 – CAPITAL ASSETS**

Capital assets and depreciation activity as of and for the year ended September 30, 2020, are as follows:

	Balance 10/01/19	Additions	Deletions	Balance 09/30/20
<u>Capital Assets at Cost</u>				
Communications	\$ 8,723	\$ -	\$ -	\$ 8,723
Computers	7,815	-	-	7,815
Furniture and Fixtures	4,327	916	-	5,243
Law Enforcement	3,324	-	-	3,324
Office Equipment	6,552	-	-	6,552
Vehicles	106,875	-	-	106,875
Weapons	10,434	-	-	10,434
Office Renovations	14,838	-	-	14,838
Totals	162,888	916	-	163,804
<u>Less Accumulated Depreciation</u>				
Communications	2,679	785	-	3,464
Computers	5,760	924	-	6,684
Furniture and Fixtures	2,108	489	-	2,597
Law Enforcement	2,402	299	-	2,701
Office Equipment	4,086	421	-	4,507
Vehicles	68,706	10,147	-	78,853
Weapons	4,644	736	-	5,380
Office Renovations	598	373	-	971
Totals	90,983	14,174	-	105,157
Net Capital Assets	\$ 71,905	\$ 13,258	\$ -	\$ 58,647

**Ruston City Marshal's Office**  
**Notes to Financial Statements**  
**For The Year Ended September 30, 2020**

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**NOTE 4 – RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET  
TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION**

At September 30, 2020, assets reported as available for government activities in the Statement of Net Position are different from the General Fund Balance Sheet as follows:

Fund Balance – General Fund	\$ 253,134
Adjustment for Capital Assets – Capital assets used in governmental activities are not financial resources and therefore are not reported in the general fund balance sheet nor reflected in fund balance for the general fund.	<u>58,647</u>
Total Net Assets of Governmental Activities	<u>\$ 311,781</u>

**NOTE 5 – RECONCILIATION OF THE STATEMENT OF GOVERNMENTAL FUND  
REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO  
THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES**

At September 30, 2020, amounts reported for government activities in the Statement of Activities are different from the General Fund Revenues, Expenditures, and Changes in Fund Balance as follows:

Net Change in Fund Balance – General Fund	\$ (24,503)
Adjustment for Difference in Capital Outlays and Depreciation – Governmental funds report capital outlays as expenditures while in the Statement of Activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. An adjustment is required for the amount by which capital outlays exceeded depreciation expense in the current period.	<u>(13,257)</u>
Change in Net Assets of Governmental Activities	<u>\$ (37,760)</u>

**NOTE 6 – RETIREMENT COMMITMENTS**

The Ruston City Marshal's Office employees are paid by the City of Ruston and receive supplemental wages from the State of Louisiana and the Ruston City Marshal's Office. Wages paid for these employees by the City and the Marshal's Office are covered under the City's participation in the Municipal Employees' Retirement System of Louisiana and retirement contributions are paid by the City. The Ruston City Marshal's Office receives fees and commissions, as an elected municipal official, that are covered under the Ruston City Marshal's Office's participation in the Municipal Employees' Retirement System of Louisiana. The Municipal Employees' Retirement System of Louisiana (the System) is a cost sharing, multiple employee defined benefit pension plan administered by a separate board of trustees. The System is composed of two distinct plans, Plan A and Plan B, with separate assets and benefit provisions.

**Ruston City Marshal's Office**  
**Notes to Financial Statements**  
**For The Year Ended September 30, 2020**

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**NOTE 6 – RETIREMENT COMMITMENTS (continued)**

All permanent employees working at least 35 hours per week who are not covered by another pension plan and are paid wholly or in part from municipal funds and all elected municipal officials are eligible to participate in the System.

Under Plan A, members are required by state statute to contribute 9.50% of their annual covered salary and the Marshal's Office is required to contribute at an actuarially determined rate. The rate was 27.75% from October 1, 2019 through June 30, 2020 and 29.5% from July 1, 2020 through September 30, 2020. The contribution requirements of plan members and the Marshal's Office are established and may be amended by state statute. As provided by Louisiana Revised Statute 11:103, the employer contributions are determined by actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. The Marshal's Office contributions to the System under Plan A for the year ending September 30, 2020, were \$37,320.

The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Municipal Employees' Retirement System of Louisiana, 6750 Van Gogh, Baton Rouge, Louisiana 70806, or by calling (504) 925-4810.

**NOTE 7 – ON-BEHALF PAYMENTS**

Employees of the Ruston City Marshal's Office received salaries and fringe benefits from the City of Ruston and the State of Louisiana. The following is a summary of these on-behalf payments:

Salaries	\$ 315,730
Fringe Benefits	<u>130,880</u>
Totals	<u>\$ 446,610</u>

Fringe benefits paid by the City of Ruston include pension plan contributions to the Municipal Employees' Retirement System of Louisiana.

**NOTE 8 – SUBSEQUENT EVENTS**

Subsequent events have been evaluated through December 17, 2020, which is the day the financial statements were available to be issued, and it has been determined that no significant events have occurred for disclosure.



**Ruston City Marshal's Office  
Notes to Financial Statements  
For The Year Ended September 30, 2020**

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**NOTE 9 – CHANGES IN AGENCY FUND DEPOSITS DUE OTHERS**

A summary of changes in agency fund deposits due others follows:

	Balance at Beginning of Year	<u>Additions</u>	<u>Reductions</u>	Balance at End of Year
Agency Funds:				
Bonds Fund	\$ 14,550	\$ 3,006	\$ 6,506	\$ 11,050
Civil Fund	46,924	487,461	527,404	6,981
Fines Fund	<u>850</u>	<u>747,217</u>	<u>742,932</u>	<u>5,135</u>
	<u>\$ 62,324</u>	<u>\$ 1,237,684</u>	<u>\$1,276,842</u>	<u>\$ 23,166</u>

**NOTE 10 – CO-OP AGREEMENT WITH THE CITY OF RUSTON**

The Ruston City Marshal's Office entered into a co-operative agreement with the City of Ruston to share revenues generated from the City's Safe Driving Initiative. The Marshal's Office remitted \$29,280 in revenues generated from the program to the City during the fiscal year ended September 30, 2020.

**RUSTON CITY MARSHAL'S OFFICE**  
**BUDGETARY COMPARISON SCHEDULE - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
<b><u>Revenues</u></b>				
Court Cost Commissions	\$ 153,000	\$ 92,813	\$ 92,813	\$ -
Bonding Fees	8,250	3,375	3,225	(150)
Service Fees	4,250	2,226	2,226	-
Interest Earned	215	187	187	-
Other	200	185	185	-
On-Behalf	462,288	446,610	446,610	-
<b>Total Revenues</b>	<b>628,203</b>	<b>545,396</b>	<b>545,246</b>	<b>(150)</b>
<b><u>Expenditures</u></b>				
Capital Outlay	2,000	916	916	-
Co-op Agreement w/City of Ruston	39,586	29,280	29,280	-
Community Service Programs	2,400	2,400	2,400	-
Supplemental Pay	21,000	20,450	20,450	-
Uniforms	2,000	2,385	2,385	-
Professional Fees	9,050	9,200	9,200	-
Retirement	38,850	37,320	37,320	-
Law Enforcement Supplies	3,500	1,966	1,942	24
Office Supplies	5,000	5,083	5,376	(293)
Repairs and Maintenance	1,000	-	-	-
On-Behalf Salaries and Expenses	462,288	446,610	446,610	-
Telephone and Utilities	2,700	2,710	2,710	-
Vehicle Expense	8,000	10,773	10,610	163
Other	3,450	775	550	225
<b>Total Expenditures</b>	<b>600,824</b>	<b>569,868</b>	<b>569,749</b>	<b>119</b>
<b><u>Excess (Deficiency) of Revenues Over</u></b>				
<b><u>Expenditures</u></b>	27,379	(24,472)	(24,503)	(31)
<b><u>Net Change in Fund Balance</u></b>	27,379	(24,472)	(24,503)	(31)
<b><u>Fund Balance at Beginning of Year</u></b>	277,637	277,637	277,637	-
<b><u>FUND BALANCE AT END OF YEAR</u></b>	<b>\$ 305,016</b>	<b>\$ 253,165</b>	<b>\$ 253,134</b>	<b>\$ (31)</b>

See the following notes to budgetary comparison schedule.

**Ruston City Marshal's Office**  
**Notes to Budgetary Comparison Schedule**  
**For The Year Ended September 30, 2020**

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The Marshal's Office uses the following budget practices:

1. In August of each year, the Marshal prepares an operating budget for the succeeding year.
2. Final adoption of the budget by the Marshal is in September.
3. The Marshal may authorize budget revisions periodically throughout the year.
4. Operating appropriations and non-major capital appropriations, to the extent not expended, lapse at year end.
5. All legally adopted budgets of the Marshal's Office are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP). A Budget is adopted for the General Fund.

Budget comparison statement included in the accompanying financial statements includes the original adopted budget and subsequent adopted amendment.

# CAMERON, HINES & COMPANY

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDIT STANDARDS**

Honorable James P. "Jim" Liner  
Ruston City Marshal's Office  
Ruston, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the component unit financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Ruston City Marshal's Office, a component unit of the City of Ruston, Louisiana, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City Marshal's of Ruston, Louisiana, component unit financial statements and have issued our report thereon dated December 17, 2020.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Ruston City Marshal's Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Ruston City Marshal's internal control. Accordingly, we do not express an opinion on the effectiveness of the Ruston City Marshal's Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider to be significant deficiencies as 20-01.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Ruston City Marshal's Office's component unit financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Ruston City Marshal's Office Response to the Finding**

The Marshal's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The Marshal's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, the communication is not suitable for any other purpose.

*Cameron, Hines & Company (APAC)*

West Monroe, Louisiana  
December 17, 2020

**Ruston City Marshal's Office**  
**Schedule of Findings and Responses**  
**For The Year Ended September 30, 2020**

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Honorable James P. "Jim" Liner  
Ruston City Marshal's Office  
Ruston, Louisiana

We have audited the component unit financial statements of the Ruston City Marshal's Office as of and for the year ended September 30, 2020, and have issued our report thereon dated December 17, 2020. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our audit of the component unit financial statements as of September 30, 2020, resulted in an unmodified opinion.

**Section I- Summary of Auditors' Reports**

**A. Report on Internal Control and Compliance Material to the Financial Statements**

Deficiencies in Internal Control

Material Weakness  yes  no

Significant Deficiencies not considered to be  
Material Weaknesses  yes  no

Compliance

Compliance Material to Financial Statements  yes  no

**B. Federal Awards – N/A**

Material Weakness Identified  yes  no

Significant Deficiencies not considered to be  
Material Weaknesses  yes  no

Type of Opinion on Compliance For Major Programs

Unmodified  Modified

Disclaimer  Adverse

Are their findings required to be reported in accordance with the Uniform Guidance?

**C. Identification of Major Programs: N/A**

Dollar threshold used to distinguish between Type A and Type B Programs.

Is the auditee a "low-risk" auditee, as defined by the Uniform Guidance?

**Ruston City Marshal's Office  
Schedule of Findings and Responses  
For The Year Ended September 30, 2020**

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**Section II- Financial Statement Findings**

**20-01 Lack of Separation of Incompatible Duties**

Condition:

The Ruston City Marshal's office has too few personnel involved in the accounting system to have adequate separation of duties for internal control.

Criteria:

Proper internal control requires separation of incompatible duties.

Cause:

The Marshal's Office has too small of a staff to adequately segregate incompatible duties.

Effect:

Lack of separation of incompatible duties increases the risk that errors would not be detected or corrected in a timely manner.

Recommendation:

To the extent possible other Marshal employees could assist with incompatible duties.

Response:

The Marshal's Office has an accounting workload that can be easily managed by one employee. The hiring of additional employees to provide enhanced internal control does not appear to be the best use of resources.

**Section III-Federal Award Findings and Question Costs**

This section is not applicable for this entity.

**Ruston City Marshal's Office  
Management's Corrective Action Plan  
For the Year Ended September 30, 2020**

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**Internal Control and Compliance Material to the Financial Statements**

**20-01 Lack of Separation of Incompatible Duties**

Condition:

The Ruston City Marshal's office has too few personnel involved in the accounting system to have adequate separation of duties for internal control.

Recommendation:

To the extent possible other Marshal employees could assist with incompatible duties.

Response:

The Marshal's Office has an accounting workload that can be easily managed by one employee. The hiring of additional employees to provide enhanced internal control does not appear to be the best use of resources.



**Ruston City Marshal's Office  
Schedule of Prior Year Findings  
For the Year Ended September 30, 2020**

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**Internal Control and Compliance Material to the Financial Statements**

**19-01 Lack of Separation of Incompatible Duties**

Condition:

Too few personnel involved in the accounting system to have adequate separation of duties for internal control.

Status:

Unresolved.

**Management Letter**

No management letter was issued.

**Other Supplemental Information**

**Ruston City Marshal's Office**  
**Schedule of Compensation, Reimbursements, Benefits, and Other Payments to**  
**Agency Head**  
**For The Fiscal Year Ended September 30, 2020**

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Schedule 2

**Agency Head:**

**Jim Liner**  
**City Marshal**

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**Paid by the City of Ruston, Louisiana**

Salary	\$ 25,626
Benefits - Health Insurance	9,271
Benefits - Retirement	9,012
Benefits - Life Insurance	98

**Paid by the Ruston Marshal's Office**

Service and Mileage Fees	58,119
Garnishment and Sales Commissions	36,203
Repossession Fees	38,101
Benefits - Retirement	37,320

**Paid by the State of Louisiana**

State Supplemental Pay	6,000
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<b>Total Compensation, Benefits and Other Payments</b>	<b><u><u>\$ 219,750</u></u></b>
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See independent auditors' report.