## Monroe City Marshal Monroe, Louisiana

Basic Financial Statements With Independent Auditors' Report As of and for the Year Ended April 30, 2020



## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA BASIC FINANCIAL STATEMENTS WITH INDEPENDENT AUDITORS' REPORT AS OF AND FOR THE YEAR ENDED APRIL 30, 2020

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## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA BASIC FINANCIAL STATEMENTS WITH INDEPENDENT AUDITORS' REPORT AS OF AND FOR THE YEAR ENDED APRIL 30, 2020

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**Independent Auditors' Report** 

Mr. Wince Highshaw Monroe City Marshal Monroe, Louisiana

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#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the aggregate remaining fund information of the Monroe City Marshal, a component unit of the City of Monroe, Louisiana, as of and for the year ended April 30, 2020, and the related notes to the financial statements, which collectively comprise the Monroe City Marshal's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risk of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Mr. Wince Highshaw, Monroe City Marshal Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the aggregate remaining fund information of the Monroe City Marshal as of April 30, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4-8 and 24-25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with the auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Monroe City Marshal's basic financial statements. The accompanying other financial information consisting of the schedule of compensation, reimbursements, benefits and other payments to agency head on Page 30 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Mr. Wince Highshaw, Monroe City Marshal Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 25, 2020, on our consideration of Monroe City Marshal's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Monroe City Marshal's internal control over financial reporting and compliance.

Cameron, Hines & Company (APAC)

West Monroe, Louisiana September 25, 2020 Management's Discussion and Analysis

## MONROE CITY MARSHAL MONROE, LOUISIANA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) AS OF AND FOR THE YEAR ENDED APRIL 30, 2020

Our discussion and analysis of the Monroe City Marshal's financial performance provides an overview for the Marshal's financial activities for the fiscal year ended April 30, 2020. Please read it in conjunction with the Marshal's financial statements, which begin on page 9.

## FINANCIAL HIGHLIGHTS

The Marshal's net position increased by \$34,842 from 2019 to 2020.

The Marshal's total program revenues were \$272,832 in 2020 compared to \$192,558 in 2019, an increase of \$80,274.

During the year ended April 30, 2020, the Marshal had total expenses, excluding depreciation, of \$1,413,874.

## USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the Marshal's Office as a whole. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Marshal's most significant funds. The remaining statements provide financial information about activities for which the Marshal acts solely as a trustee or agent for the benefit of those outside of the Marshal. The Marshal is an independently elected official. However, the Marshal is fiscally dependent on the City of Monroe for office space and related utility costs, as well as substantially all funding of salary and related employee benefit costs. Because the Marshal is fiscally dependent on the City of Monroe, the Marshal was determined to be a component unit of the City of Monroe. The accompanying financial statements present information only on the funds maintained by the Marshal.

## Reporting the Funds Maintained by the Marshal as a Whole

## The Statement of Net Position and the Statement of Activities

Our analysis of the funds maintained by the Marshal as a whole begins on page 6. One of the most important questions asked about the Marshal's finances is "Is the Marshal as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities on pages 9 and 10 - 11, respectively, report information about the funds maintained by the Marshal as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

## The Statement of Net Position and the Statement of Activities (Continued)

These two statements report the Marshal's net position and changes in them. You can think of the Marshal's net position - the difference between assets and liabilities - as one way to measure the Marshal's financial health or financial position. Over time, increases or decreases in the Marshal's net position are one indicator of whether its financial health is improving or deteriorating.

In the Statement of Net Position and the Statement of Activities, we record the funds maintained by the Marshal's governmental activities, which is described as follows:

Governmental activities - all of the expenses paid from the funds maintained by the Marshal are reported here which consists primarily of salaries and related benefits, capital outlay, certain materials and supplies, communication services, repairs and maintenance, and other program services. Fees for services (court costs and service returns), bond forfeitures, and on-behalf payments from the City of Monroe finance most of these activities.

## Reporting the Most Significant Funds Maintained by the Marshal

Our analysis of the major funds maintained by the Marshal begins on page 6. The fund financial statements begin on page 9 and provide information about the most significant funds maintained by the Marshal - not the Marshal as a whole. However, the Marshal may establish other funds to help it control and manage money for particular purposes to show that it is meeting legal responsibilities for using certain fees. The Marshal governmental funds use the following accounting approaches:

Governmental funds - The Marshal's operating expenditures are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Marshal's general government operations and the expenses paid from those funds. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance certain Marshal expenses. We describe the relationship (or differences) between governmental activities (reported in the Statement of Activities) and governmental funds in reconciliation in Note 1 to the financial statements.

#### The Marshal as Trustee

The Marshal is the trustee, or fiduciary, for sales and seizure and garnishment funds. All of the Marshal's fiduciary activities are reported in a separate Statement of Fiduciary Assets and Liabilities on page 12. We exclude these activities from the Marshal's other financial statements because the Marshal cannot use these assets to finance its operations. The Marshal is responsible for ensuring that the assets reported in these funds are used for their intended purpose.

## THE FUNDS MAINTAINED BY THE MARSHAL AS A WHOLE

The Marshal's total net position changed from a year ago, increasing from a year ago from \$27,280 to \$62,122. Our analysis below will focus on key elements of the total governmental funds for the years ended April 30, 2020 and 2019.

Ta	ble 1	
Net F	Position	
	Governme	ntal Activities
	2020	2019
Current assets	\$ 69,491	\$ 35,345
Capital assets, net	10,591	5,488
Total assets	80,082	40,833
Current liabilities	14,055	11,813
Noncurrent liabilities	3,905	1,740
Total Liabilities	17,960	13,533
Net Position:		
Net investment in capital assets	3,011	2,355
Unrestricted	59,111	24,925
Total net position	\$ 62,122	\$ 27,280
	• •••;•••	<b>• • • • • • • • • •</b>

Net position of the funds maintained by the Marshal's governmental activities increased by \$34,842. Unrestricted net position, the part of net position that can be used to finance the Marshal's expenses without constraints or other legal requirements, increased by \$34,185 from \$24,925 to \$59,110.

# Table 2Change in Net Position

Governmental Activities		
2020	2019	
\$ 272,832	\$ 192,558	
9,647	17,343	
-	-	
1,170,308	1,118,665	
1,452,787	1,328,566	
1,417,945	1,325,018	
1,417,945	1,325,018	
34,842	3,548	
27,280	23,732	
\$ 62,122	\$ 27,280	
	2020 \$ 272,832 9,647 - 1,170,308 1,452,787 1,417,945 1,417,945 34,842 27,280	

## THE FUNDS MAINTAINED BY THE MARSHAL AS A WHOLE (CONTINUED)

For the funds maintained by the Marshal, total revenues increased by 124,221 (from total revenues for the year ended April 30, 2019, of 1,328,566 to total revenues for the year ended April 30, 2020, of 1,452,787). For the funds maintained by the Marshal, program revenues increased by 80,274 (42%) (from program revenues for the year ended April 30, 2019, of 192,558 to program revenues for the year ended April 30, 2020, of 272,832). The largest increase in program revenues was from the increase in service income in 2020. The general revenues increased by 43,947 (4%) (from general revenues for the year ended April 30, 2019, of 1,136,008 to general revenues for the year ended April 30, 2020 of 1,179,955). The largest increase in general revenues resulted from an increase in the Intergovernmental – City of Monroe revenues from 2019 to 2020 in the amount of 51,643.

The Marshal's expenses increased by \$92,927 from 2019 to 2020.

## FUNDS MAINTAINED BY THE MARSHAL

For the funds maintained by the Marshal, the governmental funds (as presented on pages 9 - 11) reported a fund balance of \$59,110, which is an increase in the fund balance of \$34,185 from last year's fund balance of \$24,925. The Marshal's unassigned fund balance increased \$34,185 from 2019 to 2020. The significant changes in program revenues and expenditures are discussed in the paragraphs above.

## **BUDGETARY HIGHLIGHTS**

The Marshal's budget does not include the City of Monroe's on-behalf payments because such amounts are included in the City of Monroe's budgets. The Marshal's original budget was adopted on April 16, 2019, and the final amended budget was adopted on April 20, 2020.

The total difference between the original budget and the final amended budget was an increase in revenues by \$55,400 due to an anticipated increase in Marshal's service income received from the Court. Expenses increased by \$51,185 because the Marshal increased costs are associated with marshal evictions and service returns.

## **CAPITAL ASSETS /CAPITAL LEASES**

The Marshal's investment in capital assets for its governmental activities as of April 30, 2020, amounts to \$10,591. (net of accumulated depreciation). This investment in capital assets includes furniture, equipment, and vehicles. There were no additions to fixed assets during the year. Additional information on the Marshal's capital assets can be found in Note 4 to the financial statements.

The Marshal records items under capital leases as an asset and an obligation in the accompanying statement of net position. During the year ended April 30, 2020, the Marshal continued to lease a mailing machine, copier and three computers.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The Marshal considered many factors when setting a fiscal year 2021 budget. Amounts available for appropriation in the governmental funds are expected to remain approximately the same as the revenues available for the year ended April 30, 2020. In addition, the Marshal does not anticipate any significant changes in the operations of the Marshal's office.

## CONTACTING THE MARSHAL'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by the Marshal and to show the Marshal's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Monroe City Marshal at Monroe City Hall, 400 Lea Joyner Expressway, Monroe, Louisiana 71201.

**Basic Financial Statements** 

## Statement A

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA GOVERNMENTAL FUNDS BALANCE SHEET/STATEMENT OF NET POSITION APRIL 30, 2020

	General Fund	Adjustments - Note 1	Statement of Position
ASSETS			
Cash	\$ 55,088	\$ -	\$ 55,088
Investment - certificate of deposit	3,725	-	3,725
Receivables	•	9,485	9,485
Due from other agency	9,485	(9,485)	-
Prepaid expenses	1,193	-	1,193
Capital assets, net of accumulated depreciation	-	10,591	10,591
Total Assets	\$ 69,491	<u>\$ 10,591</u>	\$ 80,082
LIABILITIES			
Liabilities:			
Accrued expenses	\$ 10,380	\$ -	\$ 10,380
Obligations under capital lease:			
Due within one year	-	3,675	3,675
Due in more than one year		3,905	3,905
Total Liabilities	\$ 10,380	\$ 7,580	\$ 17,960
FUND BALANCE/NET POSITION			
Fund balances:			
Nonspendable:			
Prepaid Expenses	\$ 1,193	\$ (1,193)	\$-
Unassigned	57,917	(57,917)	-
Total Fund Balance	59,110	(59,110)	
Total Liabilities and Fund Balance	\$ 69,490		
NET POSITION			
Net investment in capital assets		3,011	3,011
Unrestricted		59,111	59,111
Total Net Position		\$ 62,122	\$ 62,122

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES/ STATEMENT OF ACTIVITIES FOR THE YEAR ENDED APRIL 30, 2020

	General Fund	Adjustments - Note 1	Statement of Activities
EXPENDITURES/EXPENSES			
Judiciary - Current:			
Personal services	\$ 829,68	2 \$ -	\$ 829,682
Personal services - related benefits	330,84	- 0	330,840
Uniforms	28,52	4 -	28,524
Insurance	18,70	- 1	18,701
Maintenance and supplies	9,54	3 -	9,543
Office	5,84	6 -	5,846
Postage	40	3 -	403
Professional fees	26,97	7 -	26,977
Telephone, radio, and communication services	3,57	3 -	3,573
Travel and seminars	20,77	0 -	20,770
Utilities	19,32	8 -	19,328
Warrant car expense	7,54		7,547
Marshal service returns and housing evictions	98,81		98,818
Depreciation	•	- 4,071	4,071
Other	13,21		13,214
Debt Service			
Principal	4,72	8 (4,728)	-
Interest	10		108
Total Expenditures/Expenses	1,418,60		1,417,945
PROGRAM REVENUES			
Marshal's fees	248,06	7 -	248,067
Other charges for services	24,76	5 -	24,765
Total Program Revenues	272,83	2 -	272,832
Net Program Expense			(1,145,113)
GENERAL REVENUES			
Intergovernmental - City of Monroe	1,170,30	8 -	1,170,308
Investment earnings	8	5 -	85
Bond forfeitures	9,56	2 -	9,562
Total General Revenues	1,179,95	5	1,179,955
EXCESS (DEFICIENCY) OF REVENUES			
OVER EXPENDITURES	34,18	5 657	34,842

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES/ STATEMENT OF ACTIVITIES FOR THE YEAR ENDED APRIL 30, 2020

	General Fund	Adjustments - Note 1	Statement of Activities
NET CHANGE IN FUND BALANCES	34,185	(34,185)	-
CHANGE IN NET POSITION		34,842	34,842
FUND BALANCE /NET POSITION:			
Beginning of the Year	24,925		27,280
End of Year	\$ 59,110	\$	\$ 62,122

## Statement C

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES APRIL 30, 2020

	Agency Funds Total
ASSETS	
Cash	\$ 22,580
Total Assets	\$ 22,580
LIABILITIES	
Liabilities:	
Unsettled deposits due to others	\$ 22,580
Total Liabilities	\$ 22,580

Notes to the Financial Statements

#### INTRODUCTION

As provided for by the Louisiana State Legislature by Act 32 of 1960, Louisiana Revised Statutes 13:1879, the Monroe City Marshal (the "Marshal") is the executive officer of the City Court of Monroe (the "Court"). The Marshal is responsible for carrying out the orders of the Court as handed down by its judges. Those orders include the service of process of both civil and criminal suits. The Marshal, whose jurisdiction includes Wards 3 and 10 of Ouachita Parish, is elected for a period of six years. The current term expires December 31, 2020. The Marshal is independently responsible for the General Fund and the Agency Funds.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. BASIS OF PRESENTATION

The accompanying basic financial statements of the Monroe City Marshal have been prepared in conformity with governmental accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (the "GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The accompanying basic financial statements have been prepared in conformity with GASB Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis—for State and Local Governments* (the "Statement"), which was unanimously approved in June 1999 by the Governmental Accounting Standards Board.

#### **B. REPORTING ENTITY**

Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards (GASB Codification) established criteria for determining the governmental reporting entity and component units that should be included within the reporting entity. For reporting purposes, the City of Monroe, Louisiana (the "City") serves as the financial reporting entity for the City. The financial reporting entity consists of (a) the primary government (City), (b) organizations for which the primary government is financially accountable and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board (GASB) Statement No. 14 established criteria determining which component units should be considered part of the City for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial responsibility. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

#### **B. REPORTING ENTITY (CONTINUED)**

- 1. Appointing a voting majority of an organization's governing body, and:
  - a. The ability of the City to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City.
- 2. Organizations for which the City does not appoint a voting majority but are fiscally dependent on the City.
- 3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

The City Marshal is an independently elected official. However, the City Marshal is fiscally dependent on the City of Monroe for office space, related utility costs, insurance and substantially all salaries and related employee benefit costs. Because the City Marshal is fiscally dependent on the City, the City Marshal was determined to be a component unit of the City of Monroe, the financial reporting entity. The City Marshal does not have any component units of its own.

The accompanying financial statements present information only on the funds maintained by the City Marshal and do not present information on the City of Monroe, the general government services provided by that governmental unit, or the other governmental units that comprise the financial reporting entity.

#### C. FUND ACCOUNTING

The Marshal uses funds to maintain its financial records during the year and to report on its financial position and the results of operations. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain Marshal functions and activities. A fund is defined as a separate fiscal and accounting entity with a self-balancing set of accounts that comprises its assets, liabilities, fund equity, revenues, and expenditures.

#### **Governmental Funds**

Governmental funds account for all or most of the Marshal's general activities. These funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may be used. Current liabilities are assigned to the fund from which they will be paid.

#### C. FUND ACCOUNTING (CONTINUED)

The difference between a governmental fund's assets and liabilities is reported as fund balance. In general, fund balance represents the accumulated expendable resources that may be used to finance future period programs or operations of the Monroe City Marshal. Funds of the Marshal are classified into two categories: governmental funds and fiduciary (agency) funds. The Marshal has one governmental fund, the general fund, and two fiduciary (agency) funds, which are described below:

#### **General Fund**

The General Fund is the primary operating fund of the Marshal, and it accounts for all financial resources, except those required to be accounted for in other funds. The General Fund is available for any purpose provided it is expended or transferred in accordance with state and federal laws and according to the Marshal's policies.

#### **Fiduciary Funds**

Fiduciary funds' reporting focuses on net position and changes in net position. The only funds accounted for in this category by the Marshal are agency funds. The Marshal maintains two agency funds: the Garnishment Fund and the Sales and Seizure Fund. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Consequently, the agency funds have no measurement focus, but use the modified accrual basis of accounting.

Marshal's Garnishment Fund – The Marshal's Garnishment Fund accounts for the collection of garnishments and the remittance of these funds to garnishment payees and to the City Marshal for costs incurred in collecting and distributing the funds.

Marshal's Sales and Seizures Fund – The Marshal's Sales and Seizures Fund accounts for the collection of proceeds from the sale and seizure of property and the remittance of these funds to creditors, to the Marshal for costs incurred, and to others for costs incurred in the sale and seizure of property.

#### D. MEASUREMENT FOCUS/BASIS OF ACCOUNTING

#### **Fund Financial Statements (FFS)**

The amounts reflected in the General Fund of Statements A and B are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach is then reconciled, through adjustment, to a government-wide view of the Marshal's operations.

#### D. MEASUREMENT FOCUS/BASIS OF ACCOUNTING (CONTINUED)

The amounts reflected in the General Fund of Statements A and B use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Marshal considers all revenues available if they are collected within 60 days after the fiscal year end. Expenditures are recorded when the related fund liability is incurred, except for interest and principal payments on general long-term debt which is recognized when due, and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources. The governmental funds use the following practices in recording revenues and expenditures:

#### Revenues

Marshal's fees, other court costs, and bond forfeitures are recorded in the year in which they are earned.

Substantially all other revenues are recognized when received by the Marshal.

Based on the above criteria, the Marshal's fees, other court costs, and bond forfeitures are treated as susceptible to accrual.

#### **Expenditures**

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

Salaries and related payroll taxes and benefits are recorded when employee services are provided to the Marshal.

#### **Government-Wide Financial Statements (GWFS)**

The column labeled Statement of Net Position (Statement A) and the column labeled Statement of Activities (Statement B) display information about the Marshal as a whole. These statements include all the financial activities of the Marshal. Information contained in these columns reflects the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange or exchange-like transactions are recognized when the exchange occurs (regardless of when cash is received or disbursed). Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions.

#### D. MEASUREMENT FOCUS/BASIS OF ACCOUNTING (CONTINUED)

**Program Revenues** - Program revenues included in the column labeled Statement of Activities (Statement B) are derived directly from the City Court of Monroe's users as a fee for services and from other fees charged by the Marshal; program revenues reduce the cost of the function to be financed from the Marshal's general revenues.

**General Revenues** - General revenues included in the column labeled Statement of Activities (Statement B) are derived from on-behalf payments from the City of Monroe, interest income, and from sources not considered program revenues. General revenues finance the remaining balance of functions not covered by Program revenues.

#### Reconciliation

The reconciliation of the items reflected in the funds columns to the Statement of Activities (Statement B) and Statement of Net Position (Statement A) are as follows:

Statement B	
Capitalization of Capital Assets	\$ -
Recording of Depreciation Expense	(4,071)
Principal Paid on Debt Service, Including Capital Leases	 4,728
Net Effect of Changes	\$ 657
Statement A	
Recording of Capital Assets, Net of Accumulated Depreciation	\$ 3,011
Recording of Capitalized Lease Obligation	-
Net Effect of Changes	\$ 3,011

#### E. CAPITAL ASSETS

Capital assets are capitalized at historical cost. Donated assets are recorded as capital assets at their estimated fair market value at the date of donation. The Marshal maintains a threshold level of \$500 or more for capitalizing capital assets.

Capital assets are recorded in the Statement of Net Position, and the related depreciation expense is recorded in the Statement of Activities. Because surplus assets are sold for an immaterial amount when declared as no longer needed for public purposes, no salvage value is taken into consideration for depreciation purposes. All capital assets, other than land, are depreciated using the straight-line method over the following estimated useful lives:

#### E. CAPITAL ASSETS (CONTINUED)

	Useful Lives
Description	
Buildings and building improvements	5-40 years
Computer Equipment	3-10 years
Equipment	5-15 years
Furniture and fixtures	5-10 years
Vehicles	5 years

Estimated

#### F. GOVERNMENTAL FUND BALANCES

GASB Statement No. 54 establishes standards for five fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of resources reported in governmental funds. In the governmental fund financial statements, fund balances are classified as follows:

*Nonspendable Fund Balance* - The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance – This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* – These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the Marshal – the government's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Marshal removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

Assigned Fund Balance – This classification reflects the amounts constrained by the Marshal's "intent" to be used for specific purposes, but are neither restricted nor committed. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the general fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned Fund Balance – This fund balance is the residual classification for the general fund. It is also used to report negative fund balances in other governmental funds.

## **G. ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, and expenses during the reporting period. Actual results could differ from those estimates.

#### **H. RISK MANAGEMENT**

The Marshal is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, and errors and omissions. To handle such risk of loss, the Marshal maintains commercial insurance policies for automobile coverage and fidelity bond coverage.

#### I. USE OF RESTRICTED RESOURCES

When an expense is incurred that can be paid using either restricted or unrestricted resources (net position), the Marshal's policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the Marshal's policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications – committed and then assigned fund balances before using unassigned fund balances.

#### 2. DEPOSITS AND CUSTODIAL CREDIT RISK

Under state law, the Marshal may deposit funds in demand deposits, interest-bearing demand deposits, or time deposits within a fiscal agent bank organized under the laws of the State of Louisiana, the laws of any other state, or the laws of the United States. The Marshal may invest in certificates and time deposits of state banks organized under Louisiana law and national banks having principal offices in Louisiana. Cash includes cash on hand, demand deposits, and interest-bearing demand deposits. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less when purchased. The Marshal also maintains a certificate of deposit which is reported in investments in the Balance Sheet/Statement of Net Position. At April 30, 2020, the Marshal's carrying amount (book balance) of deposits totaled \$81,393, which included the following:

Cash (including Agency Accounts)	\$ 77,668
Certificate of Deposit	3,725
Total	<u>\$ 81,393</u>

These deposits are stated at cost, which approximates market.

#### 2. DEPOSITS AND CUSTODIAL CREDIT RISK (CONTINUED)

The Marshal's deposits (bank balances) totaled \$200,368 at April 30, 2020. Under state law, these deposits, or the resulting bank balances, must be collateralized by Federal deposit insurance or the pledge of securities. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent. Also, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the Marshal that the fiscal agent bank has failed to pay deposited funds upon demand. At April 30, 2020, these deposits were collateralized in full.

Custodial credit risk is the risk that in the event of a bank failure, the Marshal's deposits may not be returned to it. The Marshal does not have a policy for custodial credit risk. As of April 30, 2020, none of the Marshal's deposits were exposed to custodial credit risk.

#### 3. RECEIVABLES

The receivables as reported in the Statement of Net Position and the Statement of Fiduciary Net Assets and Liabilities at April 30, 2020, are summarized as follows:

Class of Receivable	Statement of Net Position		
Charges for services:			
City Court of Monroe	\$	9,485	

The Marshal utilizes the direct write-off method for recording uncollectible accounts receivable. The use of this method produces results that are not materially different from utilization of the allowance method of recording bad debts.

## 4. CAPITAL ASSETS

Capital assets and depreciation activity as of and for the year ended April 30, 2020, is as follows:

Government Activities	April 30,2019	Additions	Retirements	April 30, 2020
Vehicles	\$ 166,913	\$ -	\$ -	\$ 166,913
Furniture and Equipment	91,927			91,927
Total	258,840	-	-	258,840

Less Accumulated depreciation:				
Vehicles	165,921	508	-	166,429
Furniture and Equipment	78,257	3,563	-	81,820
Total	244,178	4,071		248,249
Capital Assets, Net	\$ 14,662	\$ 4,071	<u>\$ -</u>	\$ 10,591

#### 5. ACCOUNTS PAYABLE

The Marshal did not have any accounts payable at April 30, 2020.

#### 6. CAPITAL LEASES

:

In fiscal year 2018, the Marshal entered into a capital lease obligation for a copier. The original amount of the obligation was \$11,400.

. During the year ended April 30, 2020, the Marshal had a capital lease arrangement for the lease of three computers.

The assets acquired through capital leases are as follows:

	Original Cost	Current Year Depreciation	Accumulated Depreciation
Copier	11,400	2,280	4,506
OptiPlex 7450	1,393	279	511
OptiPlex 7450	1,393	279	511
OptiPlex 7450	1,393	279	511

The following is a schedule of the future minimum lease payment under the capital lease, together with the present value of the net minimum lease payments, as of April 30, 2020.

## 6. CAPITAL LEASES (CONTINUED)

Year Ending April 30,	Amo	Amount	
2021	\$	3,675	
2022		3,492	
2023	-	675	
Net minimum lease payments		7,842	
Less amount representing interest		(262)	
Present value of minimum lease payments	\$	7,580	

#### 7. LONG-TERM OBLIGATIONS

The following is a summary of the long-term obligation transactions for the year ended April 30, 2020:

	Capitali	zed Leases
Long-term obligations at April 30, 2019	\$	12,308
Additions		-
Deductions		(4,728)
Long-term obligations at April 30, 2020	\$	7,580

#### 8. CHANGES IN AGENCY FUND

## **DEPOSITS DUE OTHERS**

A summary of changes in agency fund deposits due others for the year ended April 30, 2020, is as follows:

			Sales and		
	Ga	arnishment	Seizures		Total
Balance at April 30, 2019	\$	22,457	\$ 4,120	\$	26,577
Additions		853,931	86,749		940,680
Reductions		(857,567)	(87,110)	-	(944,677)
Balance at April 30, 2020	\$	18,821	\$ 3,759	\$	22,580

#### 9. ON-BEHALF PAYMENTS

The City of Monroe made on-behalf payments of \$1,170,308 for the Marshal for the year ended April 30, 2020, as follows:

#### **10. ON-BEHALF PAYMENTS (CONTINUED)**

Salaries	\$	809,382	
Fringe Benefits		293,893	
Operating expenses	. <u></u>	67,033	
Total	\$	1,170,308	

The City of Monroe makes contributions to the Municipal Employees' Retirement System of Louisiana on behalf of the employees of the Monroe City Marshal.

#### **11. LITIGATION**

The Monroe City Marshal was involved in a lawsuit that resulted from an automobile accident involving an employee of the Marshal's office. The Marshal aggressively pursued his defense of this matter at trial in November, 2010, but was unsuccessful. The plaintiff was awarded the following amounts: \$4,974 for damages, \$987 for court costs, and \$4,500 in legal interest, for a total due of \$10,461. This amount is reported in accrued expenses in the Governmental Funds Balance Sheet/Statement of Net Position.

#### **12. SUBSEQUENT EVENTS**

In preparing these financial statements, the Marshal has evaluated events and transactions for potential recognition or disclosure through September 25, 2020, the date the financial statements were available to be issued.

On March 13, 2020, the President of the United States declared the COVID-19 outbreak to be a national emergency. The Marshal evaluated the effects of the outbreak and ensuing economic repercussions. As of the report date, the Marshal has not identified any material effects to the financial statements but was unable to determine what, if any, effects there will be on future operations. **Required Supplemental Information** 

117:41

#### MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED APRIL 30, 2020

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final	Amounts	Over (Under)
REVENUES				
Marshal's fees	\$ 202,000	\$ 263,000	\$ 248,067	\$ (14,933)
Other charges for services	18,500	22,300	24,765	2,465
Investment earnings	· • .	-	85	85
Bond forfeitures	15,000	5,600	9,562	3,962
Total revenues	235,500	290,900	282,479	(8,421)
EXPENDITURES				
Judiciary - Current:				
Personal services	38,000	25,000	20,300	4,700
Personal services - related benefits	27,500	38,900	36,948	1,952
Uniforms	1,200	1,900	1,851	49
Insurance	10,000	18,725	18,701	24
Maintenance and supplies	6,500	9,600	9,543	57
Office	5,000	3,800	5,846	(2,046)
Postage	1,200	410	403	7
Professional fees	1,500	9,550	9,518	32
Marshal service returns and housing evictions	66,000	100,000	98,817	1,183
Other	15,000	13,250	13,214	36
Travel and seminars	15,000	20,850	20,770	80
Warrant car expense	12,000	7,600	7,547	53
Capital outlay	-	-	-	-
Debt service	6,000	6,500	4,836	1,664
Total expenditures	204,900	256,085	248,294	7,791
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	30,600	34,815	34,185	(630)
	50,000	54,015	54,105	(050)
FUND BALANCE AT BEGINNING OF YEAR	24,925	24,925	24,925	-
FUND BALANCE (DEFICIT) AT END OF YEAR	\$ 55,525	\$ 59,740	\$ 59,110	\$ (630)

See accompanying Notes to Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget (GAAP Basis) and Actual

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA NOTES TO THE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET (GAAP) BASIS AND ACTUAL FOR THE YEAR ENDED APRIL 30, 2020

## **NOTE 1 – BUDGETARY POLICIES**

The proposed budget for the general fund of the Marshal is prepared on the modified accrual basis of accounting. The budget is legally adopted by the Marshal and then amended during the year, as necessary. The budget is established and controlled at the object level of expenditures. Appropriations lapse at year-end and must be re-appropriated for the following year to be expended. The Marshal authorizes all amendments to the budget. The Marshal's budget does not include the City of Monroe's budgeted amounts for the Marshal's office.

Formal budgetary integration is employed as a management control device during the year. Budgeted amounts included in the accompanying schedule include the original adopted budget amount and the final amended budget. CAMERON, HINES & COMPANY

(A Professional Accounting Corporation) Certified Public Accountants 104 Regency Place West Monroe, Louisiana 71291

Phone (318) 323-1717 Fax (318) 322-5121

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Mr. Wince Highshaw Monroe City Marshal Monroe, Louisiana

Mailing Address:

West Monroe, LA 71294-2474

P. O. Box 2474

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the aggregate remaining fund information of the Monroe City Marshal, a component unit of the City of Monroe, Louisiana, as of and for the year ended April 30, 2020, and the related notes to the financial statements, which collectively comprise the Monroe City Marshal's basic financial statements and have issued our report thereon dated September 25, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Monroe City Marshal's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Monroe City Marshal's internal control. Accordingly, we do not express an opinion on the effectiveness of the Monroe City Marshal's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Monroe City Marshal's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Monroe City Marshal's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cameron, Hines & Company (APAC)

West Monroe, Louisiana September 25, 2020

## Schedule 2

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA SCHEDULE OF FINDINGS AND RESPONSES AS OF AND FOR THE YEAR ENDED APRIL 30, 2020

## SECTION I - SUMMARY OF AUDIT RESULTS

## **Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
<ul> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified? reported</li> </ul>	
Noncompliance material to financial statements noted?	yes <u>X</u> no
SECTION II - FINANCIAL STATEMENT FINDINGS	

No audit finings noted for the year.

## Schedule 3

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AS OF AND FOR THE YEAR ENDED APRIL 30, 2020

Finding 2019-01 - Compliance with Local Government Budget Act

**Condition:** Louisiana Revised Statute 39:1311 requires the Marshal's Office to amend its budget if there is a difference of 5% or greater in actual revenues and budgeted revenues or a 5% or greater overage in actual expenditures as compared to budgeted expenditures.

Auditors' Recommendation: We recommend the Marshal's office adjust its budget accordingly prior to the final adoption of the amended budget.

Current Status: Finding is cleared.

## MONROE CITY MARSHAL CITY OF MONROE, LOUISIANA OTHER SUPPLEMENTARY INFORMATION SCHEDULE OF COMPENSATION, REIMBURSEMENTS, BENEFITS AND OTHER PAYMENTS TO AGENCY HEAD FOR THE YEAR ENDING APRIL 30, 2020

Agency	Head -			
Wince	Highshaw,	Jr.,	Monroe City	Marshal

## Section I

Paid by	the City	of Monroe,	Louisiana

Salary Benefits - Insurance Benefits - Retirement	\$ 57,605 6,259 16,993
Paid by Monroe City Marshal Office	
Service Returns Housing Evictions Sales and Seizures Garnishments	86,183 15,080 77,075 53,092
Section II	
Paid by State of Louisiana	
State Supplemental	6,000
Paid by Ouachita Parish Police Jury	
Salary	7,200
	\$ 325,487